Performance and Resources Scrutiny Programme 2022/23

Report to: the Office of the Police, Fire and Crime Commissioner for Essex

Title of Report:	2023/24 Month 9 Police Objective Analysis
Classification of Paper:	Official
Agenda Number:	5.0
Chief Officer	DCC Prophet
Date Paper was Written	17 th January 2024
Version Number	1
Report from:	Essex Police: Corporate Finance
Date of Meeting:	25 th January 2024
Author on behalf of Chief	Richard Jones, Head of Business Partnering
Officer:	and Management Accounting
Date of Approval by Chief	17/01/24
Officer:	
COG meeting date / date of	17/01/24
approval (Please indicate	
whether paper presented to	
COG or not)	

1.0 Purpose of Report

- 1.1 The report identifies the 2023/24 in-year monitoring for POA. High level explanations for the main in-year variances to budget are provided for POA Level 1 (Section 1), which equally provide some of the explanation for the POA Level 2 variances.
- 1.2 The year-on-year outturn comparison between 2023/24 and 2022/23 have been included within the report (Section 2).
- 1.3 Probationers at the college are in non-established posts and their costs will appear within local policing. There are vacancies in local policing, but these are cancelled out by a significant number of non-established posts for probationers. The average numbers as at month 9, of non-established posts, are Probationers (PEQF) 65 FTEs, Probationers (Police Now) 14 FTEs, Probationer PCs 58 FTEs, Student Constables (Investigate First) 21 FTEs. The officer pay budgets are held against established posts and there are vacancies against established posts which are across all the operational policing POA lines. Due to there being a high number of probationers in non-established posts which are recorded within local policing, this will exaggerate the spend in this area.
- 1.4 The POA Level 2 information is noted in Appendix A.

2.0 Recommendations

2.1 To note the latest 2023/24 POA monitoring position.

1. POA – Level 1 – 2023/24 Summary and Forecast Variance Analysis

Revenue Monitoring Report - Police Objective Analysis 2023/24 (as at 31st December 2023)

						Forecast	
Function	2023/24 Original Budget £000	Reclassifications and Virements	Current Budget £000	Actuals to date	2023/24 Forecast Outturn £000	Variance Over/ (Under) Spend	Forecast Variance Commentary
	2000	2000	2000	2000	2000	2000	Includes the impact from probationer intakes whereby vacancies
Local Policing	84,606	(979)	83,627	72,825	87,504	3,877	are held in local policing to balance the non-established training establishment, offset by Home Office income in relation to the Police Office uplift.
Dealing with the Public	30,144	3,202	33,346	24,212	32,748	(598)	Includes 14 FTE Police Staff vacancies and 14 FTE Officer vacancies in Contact Management, as at 31st December 2023, partially offset by utilisation of Police Officer and Staff overtime to cover vacant posts.
Criminal Justice Arrangements	16,919	(229)	16,690	13,489	17,160	470	Includes deficit in estimated Magistrates Court Act Income, partially offset by 17 FTE Police Staff vacancies as at 31st December 2023.
Road Policing	10,404	(275)	10,130	8,200	9,595	(535)	Includes 24 FTE Police Staff vacancies and 16 FTE Officer vacancies in Roads Policing as at 31st December 2023.
Operational Support	18,370	(63)	18,307	12,959	17,908	(399)	Includes 22 FTE Officer vacancies as at 31st December 2023 (13 FTE Firearms Support Unit; 9 FTE Specialist Ops). Additional income as a result of an increased establishment at Stansted airport (7 FTE Officers) agreed at COG in September 2023.
Intelligence	13,680	(44)	13,635	9,303	13,133	(502)	Includes 25 FTE Police Staff vacancies as at 31st December 2023 and 18 FTE Officer vacancies as at 31st December 2023, partially offset by forecast overspend against CSP data.
Investigations	33,826	(1,336)	32,490	23,236	30,755	(1,735)	Includes 50 FTE Officer vacancies as at 31st December 2023 (Major Crime Unit, Serious Organised Crime Unit and Local Investigations). Includes Home Office funded Cyber Crime grant.
Public Protection	41,150	(1,598)	39,552	30,837	39,995	443	Overspend relates to saving slippage in the delivery of the Crime & Public Protection Assessment Centre business case. Includes 35 FTE Police Staff vacancies as at 31st December 2023 offset by Police Officer overtime overspend to cover demand and high officer vacancies in the first half of the financial year.
Investigative Support	10,449	424	10,873	7,313	10,511	(362)	Includes 20 Police Staff FTE vacancies in the Forensic department as at the 301st December 2023.
National Policing	3,905	(119)	3,786	3,833	3,669	(117)	Includes underspend on Police Officer pay and allowances expenditure for ERSOU.
Sub total	263,453	(1,016)	262,436	206,205	262,978	542	

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Revenue Monitoring Report - Police Objective Analysis 2023/24 (as at 31st December 2023)

Function	2023/24 Original Budget	Reclassifications and Virements	Current Budget	Actuals to date	2023/24 Forecast Outturn	Forecast Variance Over/ (Under) Spend	
	£000	£000	£000	£000	£000	£000	Forecast Variance Commentary
Support Functions	93,747	2,305	96,052	69,991	95,878	(174)	Reduction in Business Rates, IT BAU works and projects and Revenue Consequences underspends for the TSU Accommodation Project and CCTV Custody suite replacement project. This underspend is partially offset by one off expenditure associated with the roll out of replacement uniform items and an increase in insurance claims expenditure.
Police, Fire & Crime Commissioner	6,785	4,036	10,821	6,356	10,797	(24)	Includes Council Tax Sharing Agreement underspend, partially offset by an increase in external audit fees.
Central Costs	3,136	2,857	5,993	3,358	5,237	(756)	Forecast surplus due to additional investment income receivable and decrease in interest payable, partially offset by increase in III Health Pensions.
Sub total	103,667	9,199	112,866	79,705	111,912	(954)	
Net expenditure	367,120	8,182	375,302	285,910	374,890	(413)	
Transfer to/(from) earmarked reserves	(288)	(8,182)	(8,471)	(8,292)	(8,371)	100	Forecast appropriation from the Chief Constables Operational Carry Forward reserve to fund the agreed one off expenditure associated with the roll out of replacement uniform items.
Transfer to/(from) general reserve	(3,145)	0	(3,145)	(3,145)	(2,956)	189	Reflects in-year forecast underspend of £0.189m.
Budget Requiremen	363,687	0	363,687	274,474	363,563	(124)	
Sources of Finance	(363,687)	0	(363,687)	(276,021)	(363,563)	124	Forecast deficit relating to an adjustment to core council tax funding from Thurrock Council as a result of the s114 notice and the resulting consequences.
Grand Total	0	0	0	(1,548)	0	0	

NB: Forecast and Budget adjustments across all POA headings significantly impacted by 7% pay award.

2. POA – Level 1 – Outturn Variance Analysis 2023/24 vs 2022/23

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2023/24 (as at 31st)	December 202.	<u>əj</u>								
	2023/24	2022/22	Outturn variance							
Function	Forecast Outturn	2022/23 Outturn	2023/24 vs 2022/23		0	fficer FTEs	1	St	aff FTEs	
	£000	£000	£000	Outturn variance - 2023/24 vs 2022/23 As part of 2023/24 budget setting, 48 FTE Officer Growth	2023/24	2022/23	Variance	2023/24	2022/23 \	/ariance
Local Policing	87,504	89,336	(1,832)	returned to Local Policing from Public Protection, to reflect the content of the 2022/23 growth programme. In addition, the 2023/24 outturn includes additional costs in relation to Police Officer South East Allowance and pay award. Home Office PUP funding is categorised against Local Policing for 2023/24, instead of Support Functions, as was the case for 2022/23.	1,582	1,600	(18)	76	76	0
Dealing with the Public	32,748	27,716	5,032	The 2023/24 forecast includes the full year effect impact of 2022/23 investment in Contact Management resourcing as part of the Major Change Programme in force, as well as an increase to the Officer and Staff overtime budget.	113	113	0	515	514	1
Criminal Justice Arrangements	17,160	16,817	343	Includes inflationary increase to custody medical provision.	64	63	1	290	290	0
Road Policing	9,595	9,568	27	No material change.	155	156	(1)	87	83	5
Operational Support	17,908	18,920	(1,012)	The 2022/23 outturn included the impact of Op Hazel, of which the net impact to the Force was £1.5m.	300	294	6	23	23	0
Intelligence	13,133	12,970	163	No material change.	128	125	3	127	125	2
Investigations	30,755	31,544	(788)	The 2023/24 forecast includes an increased Home Office grant agreement for Op Grip in comparison to 2022/23. In addition, there is a minor reclassification in Police Office and Staff FTEs to other POA headings.	483	488	(5)	94	95	(1)
Public Protection	39,995	37,729	2,266	The 2023/24 forecast includes additional costs in relation to Police Officer South East Allowance and pay award. Additionally, increase to outturn relates to filling of vacancies and saving slippage in delivery of the Crime and Public Protection Assessment Centre business case.	595	599	(3)	187	185	2
Investigative Support	10,511	9,383	1,128	The 2023/24 forecast includes additional costs in relation to Forensic Analysis expenditure connected to the new Digital Forensic Services structure. Additionally, increase to outturn relates to filling of vacancies.	2	2	0	143	143	0
National Policing	3,669	3,061	607	The 2023/24 forecast includes additional costs in relation to Police Officer South East Allowance and Officer pay award, and an increase to the Police Officer FTE establishment.	108	102	6	0	0	0
Sub total	262,978	257,043	5,935		3,530	3,542	(12)	1542	1533	9

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Revenue Monitoring 2023/24 (as at 31st D			<u>iaiysis</u>							
Function	2023/24 Forecast Outturn £000	2022/23 Outturn £000	Outturn variance 2023/24 vs 2022/23	Outturn variance - 2023/24 vs 2022/23		ficer FTEs			staff FTEs 2022/23	Variance
	2000	2000	2000	As part of 2023/24 budget setting, 12 FTE Officer and 24	2023/24	2022/23	v ai iai ice	2023/24	2022/23	ranance
Support Functions	95,878	86,040	9,838	FTE Staff increase, in addition to Inflation in connection with Estates and Transport Related expenditure. Also includes year-on-year increases to Service Demand Changes, Contractual Legal Pressures and New Revenue Investment, predominantly in relation to IT services. Home Office PUP funding is categorised against Local Policing for 2023/24, instead of Support Functions, as was the case for 2022/23.	225	213	12	860	836	24
Police, Fire & Crime Commissioner	10,797	4,502	6,295	The 2023/24 forecast reflects PFCC Safer Streets planned expenditure of circa £4.0m. The 2022/23 outturn reflects the year end contribution to the PFCC Commissioning Budgets C/Fwd. Reserve of £2.084m, which is not currently a consideration for financial year 2023/24.	0	0	0	26	16	10
Central Costs	5,237	7,587	(2,350)	The 2022/23 outturn includes a technical appropriation of £5.279m to reflect revenue financing of the capital programme using funding appropriated from the Future Capital Funding Reserve, vs the equivalent technical adjustment for 2023/24 of £2.126m as per the reserves plan.	0	0	0	0	0	0
Sub total	111,912	98,128	13,784		225	213	12	886	852	34
Net expenditure	374,890	355,171	19,718		3,755	3,755	0	2427	2384	43
Transfer to/(from) earmarked reserves	(8,371)	(1,606)	(6,765)	Difference in Transfer to/(from) Earmarked Reserves between financial years.						
Transfer to/(from) general reserve	(2,956)	(1,424)	(1,531)	Difference in Transfer to/(from) General Reserve between financial years.						
Budget Requiremen	363,563	352,141	11,423							
Sources of Finance	(363,563)	(352,141)	(11,423)	Difference in Sources of Finance between financial years.						
Grand Total	0	0	0							

NB: Forecast and Budget adjustments across all POA headings significantly impacted by 7% pay award.

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Appendix A - Police Objective Analysis (POA) - Level 2

						1		
Revenue Monitoring Report - Police Object 2023/24 (as at 31st December 2023)	tive Analys	is format						
2020/24 (us ut 01st December 2020)	2023/24 Original	Reclassifications	Current	Actuals	2023/24 Forecast	Forecast Variance Over /	2022/23	Outturn movement 2023/24 vs
	Budget £000	and Virements £000	Budget £000	to date £000	Outturn £000	(Under) £000	Outturn	2022/23
Neighbourhood Policing	75,176	(887)	74,288	64,875	77,006	2,717	79,437	(2,431)
Specialist Community Liaison	5,681	34	5,715	4,930	6,438	723	6,184	254
Command Team & Support Overheads	3,749	(125)	3,624	3,020	4,061	436	3,715	346
Local Policing	84,606	(979)	83,627	72,825	87,504	3,877	89,336	(1,832)
Front Desk	1,245	25	1,271	943	1,191	(80)	1,233	(42)
Central Communications Unit	28,313	1,547	29,860	21,529	29,232	(627)	25,641	3,592
Command Team & Support Overheads Dealing with the Public	586 30,144	1,630 3,202	2,216 33,346	1,740 24,212	2,325 32,748	109 (598)	842 27,716	1,483 5,032
Custody	9,656	69	9,725	7,651	9,726	1	9,381	345
Police Doctors, Nurses & Surgeons	1,799	(136)	1,663	1,709	1,769	106	1,882	(113)
Criminal Justice	3,804	(178)	3,626	2,790	4,019	394	3,878	141
Police National Computer	383	0	383	380	380	(2)	375	5
Coroner Assistance	0	0	0	0	0	0	0	0
Property Officers	748	18	766	593	781	14	737	44
Command Team & Support Overheads Criminal Justice Arrangements	529 16,919	(2) (229)	527 16,690	366 13,489	485 17,160	(42) 470	563 16,817	(78) 343
Traffic Units	10,274	(79)	10,195	7,345	9,623	(572)	9,926	(303)
Vehicle Recovery	(229)	5	(224)	(128)	(115)	109	(312)	197
Casualty Reduction Partnership	94	(209)	(115)	861	(172)	(57)	(182)	10
Command Team & Support Overheads	266	7	273	122	259	(14)	136	123
Road Policing	10,404	(275)	10,130	8,200	9,595	(535)	9,568	27
Command Team & Support Overheads	3,491	366	3,858	3,147	3,923	65	3,978	(55)
Air Operations	1,742	0	1,742	961	1,816	74	1,738	78
Specialist Terrain Dogs Section	374 2,064	(4) (2)	370 2,062	299 1,546	392 2,130	22 68	380 2,040	13 91
Advanced Public Order	4,447	29	4,477	3,401	4,348	(129)	5,395	(1,047)
Airports & Ports Policing	(932)	(145)	(1,076)	(1,291)	(1,207)	(131)	(951)	(256)
Firearms Unit	6,676	(173)	6,504	4,715	6,259	(245)	6,141	118
Civil Contingencies & Planning	507	(136)	370	181	247	(123)	200	47
Operational Support	18,370	(63)	18,307	12,959	17,908	(399)	18,920	(1,012)
Command Team & Support Overheads	341	(6)	335	191	316	(19)	284	33
Intelligence Analysis/Threat Assessments Intelligence Gathering	5,721 7,618	90 (129)	5,812 7,488	4,058 5,054	6,055 6,762	243 (726)	5,470 7,216	585 (454)
Intelligence	13,680	(129) (44)	13,635	9,303	13,133	(502)	12,970	163
Command Team & Support Overheads	1,607	(79)	1,528	1,028	1,637	110	1,713	(76)
Major Investigations Unit	7,137	(10)	7,127	5,100	6,870	(257)	7,030	(160)
Economic Crime	2,801	164	2,966	2,104	2,640	(326)	2,405	236
Specialist Investigation Units	46	(0)	46	50	67	21	65	2
Serious & Organised Crime Unit	9,101	(45)	9,056	6,198	8,244	(812)	8,158	86
Local Investigation	12,791	(1,364)	11,427	8,442	11,050	(378)	11,957	(907)
Cyber Crime Investigations	343 33,826	(2) (1,336)	341 32,490	313 23,236	248 30,755	(93) (1,735)	215 31,544	32 (788)
Witness Protection (Adult and Child)	0	0	0	0	0	0	3	
,								(3)
Protecting Vulnerable People (PVP)	35,876	(2,295)	33,581	26,490	34,280	699	32,563	1,718
Monitoring Dangerous and Repeat Offenc	3,534	691	4,225	2,927	3,730	(495)	3,617	113
Command Team & Support Overheads	1,740	5	1,745	1,420	1,985	240	1,547	438
Public Protection	41,150	(1,598)	39,552	30,837	39,995	443	37,729	2,266
Scenes of Crime Officers	3,001	110	3,111	2,362	3,256	145	2,965	291
External Forensic Costs	3,011	93	3,105	2,248	3,136	(1.47)	2,505	631
Fingerprint Photographic Image Recovery	939 2,473	41 (62)	980 2,411	661 1,221	833 1,986	(147) (425)	964 1,932	(131) 54
Other Forensic Costs	2,473 978	243	1,221	795	1,966	28	982	266
Command Team & Support Overheads	46	(0)	46	26	52	6	35	18
Investigative Support	10,449	424	10,873	7,313	10,511	(362)	9,383	1,128
Secondments	(15)	(20)	(35)	222	(32)	3	(11)	(21)
Counter Terrorism/Special Branch	3,215	(99)	3,116	3,226	3,245	129	2,671	574
NPCC Projects / Initiatives Other National Policing Requirements	705 0	0	705 0	385 0	455 0	(250)	401	54 0
Other National Policing Requirements National Policing	3,905	(11 9)	3,786	3,833	3,669	(11 7)	3, 061	607
age 6 of 7	2,000	(1.13)	2,100	2,000	2,000	()	0,001	557

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	Revenue Monitoring Report - Police Object 2023/24 (as at 31st December 2023)								
		2023/24 Original	Reclassifications	Current	Actuals	2023/24 Forecast	Forecast Variance Over /	2022/23	Outturn movement 2023/24 vs
		Budget	and Virements	Budget	to date	Outturn	(Under)	Outturn	2022/23
		£000	£000	£000	£000	£000	£000		
	Human Resources	5,567	130	5,697	3,841	5,458	(240)	5,334	124
	Finance	2.920	36	2.955	1,968	2.995	40	2,216	779
	Legal Services	1,265	280	1,545	1,073	1,459	(86)	1,219	240
	Fleet Services	7,160	102	7,263	5,658	7,088	(174)	7,419	(330)
	Estates	15,104	(70)	15,034	9,666	13,774	(1,260)	12,615	1,159
	Information Communication Technology	25,534	855	26,389	19,531	25,475	(913)	23,087	2,388
	Professional Standards	3,790	399	4.189	3,705	4,370	180	3.667	703
	Press & Media	2,099	60	2.159	1,585	2,108	(51)	2,015	94
	Performance Review/Corporate Developm	5,688	458	6,147	4,827	6,589	442	5,619	971
	Procurement	1,466	(190)	1,275	562	1,766	490	798	968
	Training	13,065	116	13,181	10,185	13,423	242	13,004	419
	Administration Support	5,935	78	6,014	3,114	6,296	283	4,124	2,172
	Force Command	2,333	9	2,342	1,979	2,733	391	2,334	399
	Support to Associations & Trade Unions	391	0	391	316	424	34	452	(27)
	Social Club Support & Force Band	(264)	15	(250)	(122)	(250)	0	(2)	(248
	Insurance/Risk Management	1,693	27	1,720	2,104	2,169	449	2,139	29
	Support Functions	93,747	2,305	96,052	69,991	95,878	(174)	86,040	9,838
	PFCC - Cost of the Democratic Process	215	2	216	176	222	6	215	7
	PFCC - Office of the Police Crime Commis	1,631	(135)	1,497	1,019	1,689	192	1,409	280
	PFCC - Commissioned Services	3,783	4,307	8.090	4,602	7.868	(222)	3,311	4,557
	PFCC - Violence Reduction Units	1,156	(137)	1,019	560	1,018	(1)	(434)	1,451
	Police, Fire & Crime Commissioner	6,785	4,036	10,821	6,356	10,797	(24)	4,502	6,295
	Revenue Contribution to Capital	1,000	119	1,119	1,120	0 1,120	1	2	1,118
	Capital Financing	813	2.126	2.939	2.107	1.911	(1.027)	5.647	(3,736)
	Pensions & Exit Costs	1,323	612	1,935	131	2,206	270	1,938	268
	Central Costs	3,136	2,857	5,993	3,358	5,237	(756)	7,587	(2,350)
S	Transfer to/(from) earmarked reserves	(288)	(8,182)	(8,471)	(8,292)	(8,371)	100	(1,606)	(6,765)
erve	Transfer to/(from) general reserve	(3,145)	0	(3,145)	(3,145)	(2,956)	189	(1,424)	(1,531)
	Budget Requirement	363,687	0	363,687	274,474	363,563	(124)	352,141	11,422
FINANCE	Sources of Finance	(363,687)	0	(363,687)	(276,021)	(363,563)	124	(352,141)	(11,423)
	Grand Total	(0)	0	0	(1,548)	0	0	0	0