ESSEX POLICE, FIRE AND CRIME COMMISSIONER FIRE & RESCUE AUTHORITY

Essex County Fire & Rescue Service



Classification	Official				
Meeting	Performance and Resource Board Agenda no. 15				
Meeting Date	2 November 2023				
Report Authors	Helen O'Sullivan, Risk Lead				
Presented By	Moira Bruin, Deputy Chief Fire Officer				
Subject	Quarterly Risk Report				
Type of Report	Information				
Action Point No.	NA For Publication Yes				

RECOMMENDATION(S)

None. This report is for information and provides an update on the changes made and progress with the Strategic Risk Register (SRR) over the quarter.

EXECUTIVE SUMMARY

There are 15 risks on the Strategic Risk Register.

Red₀

Amber 9

Yellow 6

Green 0

9 risks are above the stated Risk Appetite Level, 0 have exceeded the Tolerance Level. There is one new risk to report:

SRR150035 identifies the risk of poor data quality on strategic decision making, the likelihood of this risk materialising has been assessed as likely, and the potential impact is significant. The total risk score is 12 (Amber).

SRR150019 has been reshaped to better reflect the risk to the Service of a workplace culture which is not supportive or inclusive, further information is contained within Appendix B.

Two risks have changed since the last quarter:

- SRR150009 has decreased from 20 (Red) to 9 (Amber)
- SRR150019 has decreased form 9 (Amber) to 4 Yellow)

BACKGROUND

New Risks

There is one new risk.

Risk Referei	nce	SRR150035	Risk Owner	Karl Edwards	
Risk Description					
Poor data quality will lead to poor decision making and impact on either cost, or safety					
of communities.					
Residual	9	Target Risk	4	Score	No
Risk Change					
Risk Update					

Poor data quality refers to inaccuracies, incompleteness, inconsistencies, and unreliability in the data used for decision-making. This can arise from various factors such as data entry errors, outdated information, missing data, inconsistency of recording, lack of validation processes, and inadequate data governance.

By proactively managing the risk of poor data quality through these strategies, the Service can improve their decision-making capabilities, enhance stakeholder experiences, and maintain compliance with data regulations, ultimately leading to improved overall performance and safer communities.

Control Measures	Status	% Completed
Formation of Data Board	In Progress	50
Board to look at and discuss any and all changes		
to the data landscape including poor data quality.		
The board will make recommendations to other		
decision-making boards where appropriate and will		
advise IAOs on issues relating to them.		
Cyclical data quality checks on all datasets	In Progress	70
Carry out checks on all datasets using set		
dimensions such as Consistency, Uniqueness and		
Timeliness, then work with IAOs to improve data		
where necessary.		
Implement Data Quality Issues Process	Implemented	80
Implement a process whereby breaches in data		
quality can be reported and dealt with as quickly as		
possible.		
Service wide training and engagement	In Progress	70
A series of activities to improve understanding of		
the importance of data quality.		

Red Risks

There are no red risks to report for this quarter.

Changing Risks

Two risks have changed this quarter SRR150009 and SRR150019

Risk Reference	SRR150009	Risk Owner	Karl Edwards
Risk Description			

There is a risk of Data breach due to failure/lack of Data Protection Act (2018) compliance leading to personal loss, reputational damage or a loss of public confidence and legal action.

Residual	9	Target Risk	4	Score	-11
Risk				Change	
Risk Update					

The risk score had previously increased as a result of the Service registering five data breaches, which all involved SharePoint, and concerned employees being able to access personal information in sites they shouldn't be able to access.

Since this was last reported, the Information Governance Team has put the following mitigations in place to address the issues raised with SharePoint:

- Commissioned an external review and audit of all information governance practises including a review of all SharePoint sites.
- Obtained a list of all SharePoint sites with the associated owner of each site.
- Produced a SharePoint policy and guidance for employees.

As a result, the likelihood of this risk occurring has decreased from 'almost certain' to 'possible' and the Impact has decreased from 'Major' to 'Significant' lowering the Risk Score from 20 (Red) to 9 (Amber).

Control Measures	Progress	% Completed
Transparency and Accountability	In Progress	70
The Information Governance Board (IGB)		
Strategy was approved by the IGB in July,		
additional actions outlined in the Audit remain on-		
going		
Training and Awareness	In progress	70
The communication plan and staff guide remain		
to be completed.		
Data Protection Policy	In Progress	70
Approved by the Service Leadership Team and		
IGB, to be consulted with Rep bodies.		
Contract with Information Governance	Effective	100
Services		
Information Governance Officer (Agency)	Effective	100
Records Management	In Progress	70
The RM project is in progress. A temporary		
resource has been approved to complete some		
actions.		
Risk and Assurance	In Progress	50

Risk Reference SRR150019 Risk Owner Colette Black

Risk Description

New: The Service is committed to continuously developing a positive and kind culture where every employee has the right to be treated fairly, inclusively, with kindness, equality, dignity and respect. There is a risk that we fail to continuously develop a supportive and inclusive working environment to foster such a culture.

Residual 4 Target Risk 3 Score Change

Risk Update

This risk has been fully reviewed. There is a new risk description which more accurately reflects the current risk, there are also new triggers and control measures articulated. The updated risk has been reviewed and approved by the SLT.

The risk score has been re-assessed as part of the review, the Likelihood has decreased from Possible to Minor and the Impact has decreased from Significant to Minor, reducing the risk score from 9 (Amber) to 4 (Yellow).

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Control Measures	Status	% Completed
Fire and Rescue Plan, IRMP and People	Effective	100
Strategy all incorporate culture, inclusion,		
ethics, values and behaviours. Inclusion is		
stated as a 'top 10' priority.		
Positive action plan in place.	Effective	100
Values and ethics are incorporated into	Effective	100
recruitment and promotion processes.		
Succession plans include consideration of	In progress	50
diversity.		
Targeted support is available to those who are		
underrepresented at more senior levels of the		
Service.		
Diversity and inclusion training advocates.	Implemented	80
Training relating to ethics, values and	In progress	70
behaviour.		
Monthly diversity reporting is in place.	Implemented	80
People Impact Assessments are in place and	In progress	70
are monitored regularly.		
External benchmarking, independent review	Implemented	90
and auditing.		
Staff forum and/or inclusion groups.	Implemented	90
Pulse surveys are used to check	In progress	50
psychological safety.		
Consultation takes place through	Effective	100
representative bodies and through		
line management.		
Managers Briefings, the Intranet	Effective	100
and the Shout are used effectively.		
The People Strategy Board is in	Effective	100
place and active.		
The 'Sharing Concerns' infographic	Effective	100
is shared widely.		

Discipline and grievance data is	Effective	100
regularly reviewed.		
People Impact Assessments are	Effective	100
reviewed through the Inclusion and		
Diversity Action Group.		
People Polices are approved at	In progress	70
People Strategy Board.		

Risk Over Risk Appetite

Risk Reference	SRR150001	Risk Owner	Neil Cross
Risk Description			

As a result of ineffective financial and/or resource planning there is a risk that the Service does not deliver its core functions leading to it not providing value for money, not complying with financial Regulations, and/or failure to deliver a balanced budget.

Residual Risk	12	Target Risk	6	Score Change	No
Risk Undate					

The Authority is encountering some in year financial pressures which is largely due to unbudgeted pay awards. An in-year savings plan has been developed which will mitigate the impact of these pressures.

Further to these pressures, the cost of On Call Firefighting Resource is currently creating additional pressures each month. If this pressure continues at the current rate, then the overspend in On Call Firefighting resource will result in a £1.2m overspend in year. There are sufficient level of general reserves to absorb this in year overspend, however this pressure is not sustainable.

Control Measures	Status	% Completed
Scrutiny of Financial Management.	Effective	100
Control of Capital and Revenue Spend.	Effective	100
Strategic Planning for Fire and Rescue Plan and CRMP (Community Risk Management	Effective	100
Plan).		
Insurance Arrangements and Associated	In Progress	70
Processes.		
Insurance currently going through the renewal		
period, process still in development.		
Engagement with National Bodies.	Effective	100
Scrutiny of the Medium-Term Financial Plan.	Effective	100
Revised Procurement Practices.	Implemented	80
Monthly Procurement Dashboard summarises		
key procurement activity which is presented		
monthly to SLT and the Performance &		
Resource Board		

Risk Reference	SRR150008	Risk Owner	Karl Edwards
Risk Description			

There is a risk that the Service is unable to effectively mobilise or communicate with our response resources or partner agencies.

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Residual	8	Target Risk	4	Score	No
Risk		_		Change	

Risk Update

Following successful implementation of the new control system a review of SRR150008 is scheduled for November 2023 with the Head of Response and Head of ICT.

Control Measures	Status	% Completed
Control Business Continuity Plan.	Effective	100
Upgrade of 4i and ICT Infrastructure to allow updates.	Effective	100
Procurement and delivery of new mobilising and ICCS System.	Effective	100
Replacement of Station End Equipment. This project is on hold due to resource issues and other change priorities.	Proposed	10

Risk Reference	SRR150014	Risk Owner	Moira Bruin
Risk Description			

There is a risk that through action or non-actions by the Service, there is a fatality (or serious injury to a member staff or the public.

Residual	9	Target Risk	3	Score	No
Risk				Change	
Risk Update	•				

The Managing Safely eLearning modules 1 and 2 became available on 13th September, modules 3 and 4 followed on 11th October. This was made available for station-based and control crew and watch managers (around 254 people). Current completion is as follows:

Module 1 – Introducing Managing Safety – 90 people have completed.

Module 2 – Assessing Risks – 74 people have completed.

Module 3 – Controlling Risks – 32 people have completed.

Module 4 – Understanding Responsibilities – 30 people have completed.

Four IOSH in person training course are planned for the reminder of financial year 2023/24. A rationale and budget request to continue the training into the financial year (FY) 2024/25 is being completed for presentation to the Service Leadership Team.

Control Measures	Status	% Completed
Health and Safety Training and Competence	In Progress	50
(HSE65).		
Managing Safely Training is now being		
delivered in person for those identified on the		
priority list, and via eLearning for other		
employees.		
Incident Command Training.	Effective	100
Develop Managers in the Principles of	Effective	100
JESIP.		

Deliver training to all front-line crews in initial response to MTA.	Effective	100
Maintain an out of hours Fire Safety Officer	Effective	100
process.		
Compliance with section 11 audit process.	Effective	100
Monthly Procurement Dashboard	In Progress	50
Summarise all key procurement activity for the		
month. Presented monthly to SLT and to the		
PFCC via the P&R Board		
Engage with ERF as a Key Partner.	Effective	100
Protecting our People.	In Progress	50
Project remains live		

Risk Referer	nce	SRR150031	Risk Owner	Karl Edwards		
Risk Description						
	There is a risk that without effective Cyber Security measures in place, we will be					
vulnerable to	an attack caus	ing harm or los	S.			
Residual	9	Target Risk	4	Score	No	
Risk				Change		
Risk Undate						

Strategic risk causes and consequences reviewed and amended, validity of risk extended to end FY 23/24. Control measures remain with Stuart Antcliff to manage.

Control Measures	Progress	% Completed
Training for all employees Planning of a phishing campaign is underway but resource constraints present challenges to completion.	In Progress	70
Security and Data Breach Incident Management Contained within Cyber Plan.	Closed	100
Server Security We have some servers reaching end of support life. These need addressing, once complete this will move to Effective (100%).	In Progress	50
Hosted and Cloud Services Some areas of the Service still rely on RDS to access systems, work ongoing.	In progress	50
Firewalls Full refresh completed this year. New control firewalls and new VMB managed Palo Alto firewalls to protect servers.	Effective	100
Vulnerability Management On-premises products have been scanned - strategies will be required for the ongoing cloud workloads as we start to create them.	Implemented	80
Anti – Virus	Effective	100
Privilege Identity Management A considered solution needs developing and deploying; however, this is now on hold due to resource constraints and other priorities.	In Progress	50

Disaster Recovery (DR) and Business Continuity Planning DR paper exercise performed, planning underway for a more significant exercise to fully test DR plan	In Progress	50
Back up on premises and to cloud	Effective	100
Secure Websites Considerable progress has been made but there are still some to decommission.	In Progress	50
Cyber Insurance	Effective	100
Cyber Essentials Assessment conducted by Cyber Essentials, recommendations to be addressed.	In Progress	50
Cyber Plan Tested 18 months ago, three-year test plan.	Effective	100

Risk Referen	nce	SRR150032	Risk Owner	Karl Edwards			
Risk Descrip	Risk Description						
There is a risk that, due to a lack of carbonaceous (hot) fire training facilities, the Service cannot deliver all its statutory training requirements (as detailed in the Fire and Rescue Services Act 2004 and associated guidance).							
Residual 12 Target Risk 4 Score No Change							
Risk Update							

15 Site Surveys have been completed and approval given that there are no issues that might prevent us moving ahead.

Royal Institute of British Architects (RIBA) stage 3 application for planning permission is underway and Outline Business Case (OBC) due to be presented to the Commissioner Dec 2023.

Government change of use for Wethersfield may provide an extension to the original date of 2025 to vacate the site.

Control Measures	Progress	% Completed
Ongoing conversations with the Defence	Implemented	80
Infrastructure Organisation (DIO).		
Planning for the potential site closure	Implemented	80
includes feasibility study.		
Appropriate project resources are allocated	In Progress	50
to the training facilities project.		
Business Continuity Plan		80
Enables temporary delivery of hot fire training		
for those who are highest priority.		

Risk Reference	SRR150033	Risk Owner	Moira Bruin
Dick Description			

Risk Description

There is a risk that we do not have the correct resources and systems in place to cope with the demands of increasingly hot and dry summers as a result of climate change inaction.

This includes, wildfires, flash flooding and drought conditions.

Residual Risk	9	Target Risk	2	Score Change	No
Pick Undate	•				

The following actions from the August repot have now been completed:

- Additional signage for the roof of all appliances
- Improve CIT resilience by involving additional green/grey book employees.
- Additional processes for using imagery from drones/helicopter in the Control room and on the incident ground.
- Develop in conjunction with finance a system to record the financial implications of heatwaves over the summer period.
- CIT Power App to simplify the current recording process.
- Severe Weather Plan tested 9th October via a tabletop exercise. Alterations planned based on feedback, to be submitted to SLT in November.

Planned Actions

- Work alongside National leaders in Wildfire, Northumbria Fire and Rescue Service, to develop a Wildfire Plan for Essex.
- Draft Wildfire Plan in development to be peer reviewed by Northumbria.
- Plan for Multi-Agency Exercise in March 2024 to test against Heatwave and Wildfires Plans.
- Working towards Site-Specific Wildfire Plans for Essex locations e.g Epping Forest.

Risk Score to be reviewed November 2023.

Control Measures	Status	% Completed
Heatwave Plan	Effective	100
Heatwave Assurance Group	Effective	100
Equipment's and Assets for heatwaves	Effective	100
Training	Implemented	80
Stakeholder Engagement	Effective	100
Policies and Procedures	Implemented	80

Risk Reference	SRR150034	Risk Owner	Moira Bruin		
Risk Description					
There is a risk that the Service does not implement within required timescales and					

There is a risk that the Service does not implement within required timescales and sustain recommendations from external inquiries into similar organisations resulting in a failure to prevent a repeat of the mistakes highlighted and to restore public confidence.

Residual	9	Target Risk	4	Score	No
Risk				Change	
Dick Undate					

The Final draft of the Grenfell Transition to Business as Usual (BAU) report, is due to be submitted to the Project Management Board for agreement on the 19th November, following which, the BAU plans will be added to the risk as control measures.

Control Measures	Status	% Completed
Grenfell Inquiry Phase 1	Implemented	80
Manchester Arena Inquiry Phase 2	In Progress	50
HMICFRS Spotlight Report	In Progress	50

OPTIONS AND ANALYSIS

Risk Map showing the distribution of strategic risk based on the combined risk score.

Almost Certain	0	0	0	0	0
Likely	0	0	2	0	0
Possible	0	1	5	1	0
Unlikely	0	3	2	1	0
Rare	0	0	0	0	0
Unassigned 0	Risk - Insignificant	Risk - Minor	Risk - Significant	Risk - Major	Risk - Critical

LINKS TO FIRE AND RESCUE PLAN

All risks are linked to the priorities contained within the Fire and Rescue Plan.

FINANCIAL IMPLICATIONS

Non-compliance with the regulations related to specific risks may result in additional costs to the service through unplanned mitigations, fines, and possible liability claims from individuals.

LEGAL IMPLICATIONS

Non-compliance with legal obligations could bring about additional scrutiny on the Service, regulatory action, and possible lability claims form individuals.

STAFFING IMPLICATIONS

Staff should be aware of their responsibilities to support the Service in meeting its regulatory obligations and supported to do so through regular communication and training.

EQUALITY AND DIVERSITY IMPLICATIONS

The actions being taken will not have a disproportionate impact on individuals with protected characteristics (as defined within the Equality Act 2010), when compared to all other individuals and will not disadvantage people with protected characteristics.

Race	N	Religion or belief	N
Sex	N	Gender reassignment	N
Age	N	Pregnancy & maternity	N
Disability	N	Marriage and Civil Partnership	N
Sexual orientation	N		

The Core Code of Ethics Fire Standard has been fully considered and incorporated into the proposals outlined in this paper.

HEALTH AND SAFETY IMPLICATIONS

The Service has a legal obligation to keep employees, the public and partners safe, by ensuring that responsible persons have knowledge of workplace hazards and are equipped to identify and prevent Health and Safety incidents occurring.

Not ensuring that employees are trained at the appropriate level needed to safely carry out their role, could put our people and the public at increased risk of harm.

In the event of a preventable incident occurring the Service could be found to be in breach of its obligations as an employer.

CONSULTATION AND ENGAGEMENT

Internal consultation with relevant leads and subject matter experts.

FUTURE PLANS

Revised Risk Management Guidance to be produced by 15th November 2023 and present to Health and Safety Welfare and Strategy Group.

LIST OF BACKGROUND PAPERS AND APPENDICES

Appendix A – Full Risk Report

Appendix B – Review of SRR150019