POLICE, FIRE AND CRIME
COMMISSIONER FOR ESSEX

## Police Fire and Crime Commissioner for Essex Essex Police Strategic Board

| Title of Report / Agenda Item | $2023 / 24$ Draft Budget Setting Timetable |
| :--- | :--- |
| Document Classification | Official |
| Date of PFCC's Strategic Board <br> meeting | $8^{\text {th }}$ March 2022 |
| Agenda Number | DCC Prophet |
| Chief Officer | Annette Chan |
| Author on behalf of Chief Officer | $25^{\text {th }}$ February 2022, updated 16 ${ }^{\text {th }}$ August 2022 |
| Date paper was written | $25^{\text {th }}$ February 2022 |
| Version Number | $23^{\text {td }}$ February 2022 |
| Date of approval at COG (or other <br> named meeting or person <br> authorising) | Date Approved by Essex Police <br> Finance Department |

## Recommendations

To endorse and approve the 2023/24 budget setting timetable based on:

1) the approach to budget setting included within the timetable;
2) the governance routes included within the timetable; and
3) agreement to the proposed engagement dates between the Chief Constable and the PFCC and Police and Crime Panel Pre-Meeting dates.

## 2 Executive Summary

Provisions of the Local Government Finance Act 1992 require the force to set a balanced budget by no later than the 11th March for the following year. This report sets out a draft timetable for 2023/24 revenue and capital budget setting to achieve this. The timetable includes key stages for the proposed governance route within the Chief Constable's Office, and engagement with the Police, Fire and Crime Commissioner and subsequently the Police, Fire and Crime Panel's Budget Working Group and concludes with the PFCC's proposed precept being presented to the Police, Fire and Crime Panel in February 2023.

## 3

## Background

The summarised timetable is split into five sections to reflect the various components of setting a revenue and capital budget (starting on page 3). These sections are:

- Investment - (Including contractual and legal pressures, service demand changes)
- Savings
- Capital Investment
- Pay
- Strategic - (Including MTFS and governance as the above components come together through COG, PFCC engagement and through to Police Fire and Crime Panel)

From page 3 there is a list of governance meetings and key stages of the budget setting process presented by board.

Corporate Finance have engaged with the PFCC's Strategic Head of Performance and Resources since the March Strategic Board to confirm the dates for the Chief Constable and PFCC engagement meetings and incorporate into the timetable dates and paper deadlines for the PFCC's engagement meetings with the Police, Fire and Crime Panel Budget Working Group.

## Individual Budget Setting Timetables

The following sections represent the individual components of the budget setting timetable.

### 3.1 Investment

This timetable below and overleaf is to capture investment. Examples include:

- Requests for growth in officers or staff (2022/23 was the final year of the Home Office national uplift programme).
- Business rates increases and inflation built into contracts
- Statutory servicing of our estate
- NPAS
- Home Office IT applications
- Increased demand due to growth such as support services, estates, training, supplies \& service budgets

Investment in 2023/24 would need to be funded from an increase in precept or savings from elsewhere within the force. Growth would need to be considered alongside strategic plans identified in the Force Management Statement (FMS).

Investment - Timetable

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 101 | Investment Other | Senior Leadership Team | Strategic Change | Claire Heath | Thu-05-May | Strategic and Service Demand Pressures from FMS (some may not fall within remit of Officer Growth) |
| 102 | Investment Other | Revenue Budget Bid <br> Templates Issued | Corporate <br> Finance | Chief Accountant | Fri-24-Jun | Template issued to Finance Business Partners and Management Accountants. FBPs and MAs will liaise with Budget Holders to capture bids. |
| 103 | Investment Other | Start engagement with Budget Holders to capture contractural \& legal and service demand investment | Business <br> Partnering and <br> Management <br> Accounting | BPs and MA s | Fri-24-Jun | Finance Business Partners (FBPs) and Management Accountants (MAs)will work with budget holders where there are confirmed contractural, legal or service demand pressures. BPs and MAs responsible for submitting bid documentation that has been completed with input from subject matter experts within commands. |
| 104 | Investment Other | Deadline for submission of contractural, legal and service priority business cases. | Force Commands | BPs and MA s | Tue-30-Aug | This will allow time for QA of bids prior to being forwarded for 7 Pillar Assessment |
| 105 | Investment Other | QA and review of detailed growth investment completed | Business <br> Partnering and <br> Management <br> Accounting | BPs and MA s | Mon-05-Sep | Finance Business Partners and Management Accountants provide detailed bids that have been signed off by Chief Officers to Chief Accountant for consolidation. (Includes FMS identified strategic bids). At this point they are submitted to Strategic Change for 7 Pillar assessment. |

Investment - Timetable (Cont.)

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 106 | Investment Other | 7 Pillar Assessment of Bids | Strategic Change | Anna Hook | Mon-26-Sep | 7 Pillar Assessment completed and returned to Corporate Finance for submission to Extraordinary Budget Setting SCCB |
| 107 | Investment Other | SCCB (Extraordiary <br> Budget Setting) | Corporate <br> Finance | CFO / Chief Accountant | Wed-05-Oct | Extraordinary Budget Setting SCCB Review of consolidated Investment (Other), organisational change business cases (some may require subsequent COG approval) and Capital Investment. |

From this point follow 'Strategic' timetable

### 3.2 Savings

The timetable below and overleaf captures proposed timelines for identifying and agreeing savings.

Savings - Timetable

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| S1 | Savings | Efficiency Savings and Growth Board |  |  | Mon-07-Mar | Share Budget Setting Timetable |
| S2 | Savings | SLT - Savings and Efficiencies Challenge | Corporate Finance | Debbie Martin | Thu-05-May | Briefing to SLT on the savings challenge |
| S3 | Savings | Templates to capture Savings distributed | Corporate <br> Finance | Annette Chan / Anna Hook | Fri-06-May |  |
| S4 | Savings | Deadline for submission of savings ideas | Force Commands | Force Commands | Wed-15-Jun |  |
| S5 | Savings | Efficiency Savings and Growth Board | Strategic Change | Anna Hook | Tue-05-Jul | Initial Strategic discussion on priorities for investment from force growth and presentation of savings proposals received from commands (decisions required on which ones to progress) |
| S6 | Savings | Business case template issued | Strategic <br> Change | Annette Chan / Anna Hook | Wed-06-Jul | Business case will be issued to capture information to progress with ideas. |
| S7 | Savings | Performance, Resources and Scrutiny Board | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / <br> Anna Hook | Thu-28-Jul | Savings update to Performance, Resources \& Scruitiny Board following July ES \& G Board. |

Savings - Timetable Cont.

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| S8 | Savings | Completed Business Cases returned to Corporate Finance | Force Commands | Force Commands | Mon-01-Aug | Deadline for business cases back to budget setting mail box for collation and discussion with DCC |
| S9 | Savings | DCC Business Case Review (Meeting) Paper Deadline | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / <br> Anna Hook | Wed-10-Aug | Submit assessment of business cases to DCC which require more detail before 6th September Board. |
| S10 | Savings | DCC Business Case Review (Meeting) | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / <br> Anna Hook | Thu-11-Aug |  |
| S11 | Savings | Commence QA of business cases | Strategic Change/Corpor ate Finance | Finance BP (Strategic Change)/Debbie Martin | Fri-12-Aug | Run through of business cases for inclusion at ES\&GB |
| S12 | Savings | Corporate Finance <br> Non Pay Star <br> Chamber: 1 of 3. | Corporate <br> Finance | BPs and MA s | Wed-31-Aug | Review of current year forecasts to identify potential saving areas (ensuring no overlap with other savings proposals) |
| S13 | Savings | Efficiency Savings and Growth Board | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / Anna Hook | Thu-01-Sep | Overall Consolidated Growth Programme (with recommended scalable areas) and savings proposals from commands prior to 7P Assessment agreed for inclusion in the next stage of the budget setting process. |
| S14 | Savings | Corporate Finance Non Pay \& Capital Star Chamber: 2 of 3. | Corporate <br> Finance | BPs and MA s | Thu-08-Sep | Review of current year forecasts to identify potential saving areas (ensuring no overlap with other savings proposals) |
| S15 | Savings | Strategic Change commence 7 Pillar Assessment | Force Commands | Chief Officers/Anna Hook | Fri-09-Sep | Those savings which require full business cases will be confirmed at 5th July ES\&GB (i.e. commands have 9 weeks to write the full business case) |
| S16 | Savings | Corporate Finance Non Pay \& Capital Star Chamber: 3 of 3. | Corporate <br> Finance | BPs and MA s | Fri-16-Sep | Review of current year forecasts to identify potential saving areas (ensuring no overlap with other savings proposals) |
| S17 | Savings | Complete papers for Extraordinary Budget Setting SCCB (Inc. 7 Pillar Assessment) | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / <br> Anna Hook | Mon-26-Sep | 7 Pillar Assessment completed and returned to Corporate Finance for submission to Extraordinary Budget Setting SCCB |
| S18 | Savings | SCCB (Extraordiary <br> Budget Setting) | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / <br> Anna Hook | Wed-05-Oct | Extraordinary Budget Setting SCCB Review of consolidated Investment (Other), organisational change business cases (some may require subsequent COG approval) and Capital Investment. |

### 3.3 Capital Investment

The timetable below is for agreeing updates and additions to the capital programme.
Capital - Timetable

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| C1 | Capital | Engagement with Budget Holders commences to capture new capital requirements | Business <br> Partnering, <br> Management <br> Accounting and <br> Corporate <br> Accountant | FBPs and MAs \& Capital Accountant | Mon-27-Jun | Early engagement with Budget Holders to discuss their capital needs. |
| C2 | Capital | Engagement with Budget Holders commences to discuss existing approved Stage 1 or Stage B Capital Investment | Corporate Accounting | Arfanara Naidu | Mon-27-Jun |  |
| C3 | Capital | Distribute Template to capture Stage B capital bids for new capital investment | Corporate Accounting | Arfanara Naidu | Wed-13-Jul | The template will be the new business case template. This will be distributed earlier if available. |
| C4 | Capital | Deadline for updates to exisiting Stage 1 or Stage B bids and new Stage B bids to be submitted to Corporate Accounting. (IT and Estates only) | Business <br> Partnering, <br> Management <br> Accounting and <br> Corporate <br> Accountant | FBPs and MAs \& Capital Accountant | Wed-20-Jul | Bids forwarded to Capital Accountant at this stage. Deadline for IT and Estates Bids only to accommodate governance boards |
| C5 | Capital | Tech Prioritisation Board - submit papers for board | Force <br> Commands | Force Commands | Wed-27-Jul | For IT updated and new capital bids |
| C6 | Capital | Tech Prioritisation Board | Business Partnering, Management Accounting | Nicola Hunt | Wed-03-Aug | New and updated IT capital bids recommended to be forwarded to DTOB. |
| C7 | Capital | Estates Change <br> Board | Corporate <br> Finance | Debbie Martin | Mon-22-Aug | Estates capital bids or significant increases to existing bids (more than $10 \%$ or $£ 50 \mathrm{k}$ change) |
| C8 | Capital | DTOB | Corporate <br> Finance | Debbie Martin | Wed-31-Aug | Approval of IT Capital Bids or significant increases to existing bids to progress to SCCB |
| C9 | Capital | Deadline for updates to exisiting Stage 1 or Stage B bids and new Stage B bids to be submitted to Corporate Accounting. (Other) | Force Commands |  | Fri-02-Sep | Deadline is for 'other' Capital bids. Estates and IT will have other internal governance boards to accommodate which will require earlier deadlines if finance QA required beforehand |

## Capital - Timetable Cont.

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| C10 | Capital | Send reviewed new capital bids to Strategic Change for 7 Pillar Assessment | Corporate <br> Accounting | Arfanara Naidu | Wed-07-Sep |  |
| C11 | Capital | 7 Pillar Assessment of new Capital Bids | Strategic <br> Change | Strategic Change | Mon-26-Sep | Assessment completed and returned to Corporate Finance for submission to extraordinary SCCB |
| C12 | Capital | SCCB (Extraordinary Budget Setting) | Strategic <br> Change / <br> Corporate <br> Finance | Debbie Martin / Anna Hook | Wed-05-Oct | Extraordinary Budget Setting SCCB Review of consolidated Investment (Other), organisational change business cases (some may require subsequent COG approval) and Capital Investment. |

### 3.4 Pay

The process for setting pay budgets starts with the establishment as at $1^{\text {st }}$ September as a baseline.

Pay Budget Setting - Timetable

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| P1 | Pay | Officer, Staff \& PCSO establishment extracted from HR system for pay budget setting (version 1) - as at 1st September 2022. | Business <br> Partnering and <br> Management <br> Accounting | Head of Business <br> Partnering and <br> Management <br> Accounting | Thu-01-Sep |  |
| P2 | Pay | Issue establishment version 1 to HR Advisors and Heads of Department / Commands. | Business <br> Partnering and <br> Management <br> Accounting | Head of Business Partnering and Management Accounting | Thu-08-Sep |  |
| P3 | Pay | Establishment version 1 returned by HR Advisors and Heads of Departments / Commands to CFO | Force | HR Advisors/Heads of Depts | Fri-16-Sep |  |
| P4 | Pay | CFO review of draft provisional pay budget setting information (1 of 2) | Corporate Accounting | Corporate <br> Accounting Manager | Tue-04-Oct |  |

## Pay Budget Setting - Timetable Cont.

| Ref | Category of Activity | Activity Description | Responsible Team | Activity Owner | Date of Meeting | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| P5 | Pay | Deadline for COG approved establishment changes to be sent to Organisational Management team to be included in pay budget setting. Any COG approvals after this date will require budget setting process approval | Business <br> Partnering and <br> Management <br> Accounting | Head of Business <br> Partnering and <br> Management <br> Accounting | Fri-07-Oct |  |
| P6 | Pay | CFO review of draft provisional pay budget setting information (2 of 2) | TBC | TBC | Fri-21-Oct |  |
| P7 | Pay | Provisional Pay <br> Budgets sent to CFO. | TBC | TBC | Fri-28-Oct |  |

From this point follow 'Strategic' timetable

### 3.5 Strategic

The Strategic timetable includes the stages for engagement and sign-off of the Medium Term Financial Strategy (MTFS) and the coming together of the above components of budget setting through the various governance stages within Essex Police, the Police Fire and Crime Commissioner and through to final approval at the Police and Crime Panel in February. Colour coding has been used to capture the budget version that will be presented at each stage of the governance process. Key meetings are shown in red text under 'Activity Description'.

The date of the Home Office funding announcement can vary depending on central government priorities but it is expected by mid December. The timetable will therefore need to be kept under review and historically there has been a need to take a flexible approach in the stages of budget setting from this point onwards.

There will be two COG budget workshops, the first without pay budgets and second including pay budgets, to review the various components coming together. These will be on $19^{\text {th }}$ October and $16^{\text {th }}$ November.

Strategic - Timetable


Strategic - Timetable Cont.


Strategic - Timetable Cont.


Strategic - Timetable Cont.



### 3.6 Key Meeting Dates

The tables that follow list the key meetings/boards that are involved in the budget setting process. The various stages of the budget are noted against the meeting dates with a reference linking back to individual timetables for reference.

## Key Meeting Dates

|  | Efficiency, Savings and Growth Board |  |
| :--- | :--- | :--- |
| Meeting Dates |  | Timetable <br> Ref |
| Mon-07-Mar Share Budget Setting Timetable | S1 |  |
| Tue-05-Jul | Initial Strategic discussion on priorities for investment from <br> force growth and presentation of savings proposals received <br> from commands (decisions required on which ones to progress) | S5 |
| Thu-01-Sep | Overall Consolidated Growth Programme (with recommended <br> scalable areas) and savings proposals from commands prior to <br> 7P Assessment agreed for inclusion in the next stage of the <br> budget setting process. | S13,ST12 |
| Tue-08-NovVerbal budget update to Efficiency, Savings and Growth Board | ST35 |  |


| Estates Change Board |  |  |  |
| :--- | :--- | :---: | :---: |
| Meeting Dates | Timetable <br> Ref |  |  |
| Mon-22-Aug Estates capital bids or significant increases to existing bids |  |  |  |
| (more than $10 \%$ or $£ 50 \mathrm{k}$ change) | C7 |  |  |

Digital Transformation Oversight Board (DTOB)

| Meeting Dates | Timetable <br> Ref |
| :---: | :---: |
| Wed-31-Aug Approval of IT Capital Bids or significant increases to existing |  |
| bids to progress to SCCB |  | $\mathrm{C8}$|  |
| :--- |


| Strategic Change \& Co-ordination Board |  |  |
| :--- | :--- | :--- |
| Meeting Dates | Timetable <br> Ref |  |
| Wed-05-Oct | Extraordinary Budget Setting SCCB - Review of consolidated <br> Investment (Other), organisational change business cases <br> (some may require subsequent COG approval) and Capital <br> Investment. | IO7, S18, <br> C12, ST23 |

## Key Meeting Dates Cont.

| COG Dates |  |  |
| :---: | :---: | :---: |
| Meeting Dates |  | Timetable Ref |
| Wed-01-Jun | MTFS (Q1 based on Month 1) presented to COG. | ST5 |
| Wed-21-Sep | Update of MTFS (Q2 based on Month 5) presented to COG with highlevel view of Investment and Savings. Would include latest position submitted for Efficiency, Savings and Growth Board on 1st September. | ST18 |
| Wed-19-Oct | COG Budget Workshop (1 of 2) - review of provisional Capital \& Revenue investment, savings and MTFS. Pay budgets not | ST29 |
| Wed-16-Nov | COG Budget Workshop (2 of 2 inc. pay) - review of provisional Capital \& Revenue investement, savings and MTFS. Includes pay and allocation of officer overtime budgets | ST39 |
| Wed-14-Dec | COG review first draft of budget letter | ST50 |
| Wed-21-Dec | Review of Budget post HO Funding Announcement | ST56 |
| Wed-11-Jan | COG: Final review of Chief Constable's budget proposal letter post HO funding announcement. (Virtual) - to include Appendicies with subjective summary | ST62 |
| Performance, Resources and Scrutiny Board |  |  |
| Meeting Dates |  | Timetable Ref |
| Thu-28-Jul | Savings update to Performance, Resources \& Scruitiny Board following July ES \& G Board. | S7 |

## Key Meeting Dates Cont.

| Strategic Board |  |  |
| :---: | :---: | :---: |
| Meeting Dates |  | Timetable Ref |
| Tue-08-Mar | 2023/24 Draft Budget Setting Timetable and MTFS (Q4 based on Month 10) presented to Strategic Board | ST2 |
| Thu-16-Jun | Review of MTFS (Q1) presented to Strategic Board (based on report presented to COG on 1st June) | ST9 |
| Mon-26-Sep | Review of MTFS (Q2) presented to Strategic Board (based on report presented to COG on 21st Sept). Send draft Papers to PFCC Office on 14/9/22 | ST19 |
| Thu-15-Dec | Strategic Board - Chief Constable presents Budget Proposals including Officer investment (Prior to HO Funding Announcement) | ST52 |
| Chief Constable / PFCC Liaison Meetings |  |  |
| Meeting Dates |  | Timetable Ref |
| Mon-19-Sep | MTFS latest position. Discussions will be based on Sept 22 Strategic Board Paper submission (this will be before COG consideration on 21st Sept) | ST17 |
| Mon-24-Oct | Meeting with PFCCs Office to review a précis of Capital \& Revenue investment, savings and MTFS. Attended by DCC \& CC. - Post COG Workshop | ST31 |
| Tue-29-Nov | PFCC \& Chief Constable meeting to discuss latest budget setting position. (Will exclude impact of Pay Budget Setting as date prior to COG Workshop) | ST46 |
| Fri-23-Dec | MTFS/Budget Setting Review post Home Office Funding Announcement (inc adherence to Police, Fire and Crime Plan) | ST58 |
| Thu-05-Jan | Chief Constable meets with PFCC to discuss Chief Constable's Budget letter | ST61 |

## Key Meeting Dates Cont.

| Police Fire \& Crime Panel - Budget Working Group |  |
| :--- | :--- | :--- |
| Meeting Dates | Timetable <br> Ref |
| Thu-06-Oct Budget Setting Working Group (1) | ST24 |
| Mon-21-Nov Budget Setting Working Group (2) | ST43 |
| Thu-19-Jan Budget Setting Working Group (3) | ST67 |
| Police Fire \& Crime Panel | Timetable |
| Ref |  |
| Thu-23-Jun Presentation of Budget Setting Paper describing activities and |  |
| process/timetable for budget setting | ST10 |
| Thu-29-Sep Police, Fire and Crime Panel | ST21 |
| Thu-08-Dec Police, Fire and Crime Panel | ST48 |
| Tue-07-Feb PFCC presented budget to panel (2pm) | ST69 |
| Mon-20-Feb PFCC presented budget to panel (reserve date) | ST71 |
| Mates |  |

## 4 Risks and Mitigations

A key part of the budget setting process is the announcement of Home Office funding. This is estimated to be received mid December but the exact date is not known and therefore there is a need to take a flexible approach towards the end of the budget setting process.

## 5 Links to the Police and Crime Plan

This paper concerns the setting of the 2023/24 budgets and therefore underwrites all of the priorities and workstreams identified within the Police and Crime Plan.

## 6 Financial Implications

There are no specific financial considerations to this report.

## 7 Legal Implications

Provisions of the Local Government Finance Act 1992 set out what the force has to base its budget calculations upon and require the force to set a balanced budget by no later than the 11th March for the following year.

## 8 Staffing Implications

None identified for this report.

## 9 Equality and Diversity Implications

There are no equality or diversity implications from this report.

## 10 Police Operational Implications

Operational policing requirements are considered throughout the budget setting process.

## 11 Governance Boards

Engagement through governance boards is a key part of the timetable described in Section 3..

## 12 Future Plans (long-term strategic direction)

The budget setting timetable looks forward to the following financial year, in this case 2023/24. The longer term strategic view of budgets is addressed through the Medium Term Financial Strategy (MTFS) which is subject to a separate paper to this board.

13 List of background papers and appendices
None.

