

Performance and Resources Scrutiny Programme 2021/22

Report to: the Office of the Police, Fire and Crime Commissioner for Essex

Title of Report:	2021/22 Police Objective Analysis (POA) Outturn
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1.0 Purpose of Report

- 1.1 This report identifies the 2021/22 outturn position for Police Objective Analysis (POA). Explanations for the main in-year variances to budget (Section 1) and year-on-year outturn comparisons (Section 2) are provided. The Level 2 information is noted in Appendix A.
- 1.2 The incremental refinement of the POA monitoring process during this year, alongside the confirmed changes to the POA guidance provided by CIPFA, has resulted in some of the prior year POA classification being recognised differently to how POA is categorised for 2021/22, which inevitably has an impact on the variance commentary for year-on-year outturn comparisons.

2.0 Recommendations

- 2.1 To note the 2021/22 outturn position.

1. POA – Level 1 – 2021/22 Summary and Outturn Variance Analysis

Revenue Monitoring Report - Police Objective Analysis

Provisional Outturn 2021/22

Function	Original Budget	Reclassifications and virements	Current Budget	Actuals to date	2021/22 Provisional Outturn	Variance Over / (Under) Spend	Variance Commentary
	£000	£000	£000	£000	£000	£000	
Local Policing	88,172	(262)	87,909	89,709	89,709	1,799	Includes the impact from probationer intakes, less leavers to date than budgeted, alongside the decision to commence the financial year 44 FTE above budget. Vacancies held in local policing to balance the non-established training establishment
Dealing with the Public	25,457	268	25,725	25,288	25,288	(437)	Police Staff pay underspend due to vacancies, partially offset by utilisation of Police Staff overtime
Criminal Justice Arrangements	16,032	(37)	15,995	16,160	16,160	166	Overspends in relation to Interpreter Fees, Immigration Income and PNC Subscription
Road Policing	9,119	(302)	8,817	9,724	9,724	906	Includes Roads Policing Officer posts where average budget allocated does not meet forecast expenditure for the Officers that occupy these posts. Significant increase in Postage charges in relation to the Safer Roads Partnership.
Operational Support	15,383	739	16,122	17,462	17,462	1,339	Overspends include Police Officer overtime for Operational Policing Command (albeit a reduction experienced during the final quarter), plus an agreed reduction to Stansted contract for 2021/22 Q1 and shortfall of private hire income. Mutual assistance surplus income for COP26 and Op Trelawney of £1.020m has been used for force underspend utilisation
Intelligence	10,986	11	10,997	11,839	11,839	842	Includes Level 1 Intelligence Officer posts on LPAs where average budget allocated to LPAs does not meet forecast expenditure for the Officers that occupy these posts
Investigations	27,949	56	28,005	25,499	25,499	(2,506)	Includes 5.5 FTE Officer vacancies (reduced from 10 FTE at Q3) in the Major Crime Unit (Major Investigation Room); 9 FTE Officer vacancies (reduced from 15 FTE at Q3) in the Serious Organised Crime Unit (SCD/Op Raptor); and 27 FTE Officer vacancies (reduced from 30 FTE at Q3) in Local Investigations (Reactive CID).
Public Protection	35,565	258	35,823	35,055	35,055	(768)	Includes 56 FTE Officer vacancies (increased from 47 FTE at Q3) in Public Protection (MOSOVO, PP Hubs and Ops Centre). This is offset by Officer posts where the average budget allocated does not meet forecast expenditure for the Officers that occupy these posts. The underspend is further offset by an overspend of £0.2m for increased Safeguarding Contributions.
Investigative Support	9,987	(701)	9,286	9,478	9,478	192	Reduction in Forensic analysis costs of £0.8m, for which £0.690m budget was vired as part of force underspend utilisation
National Policing	3,741	(470)	3,272	3,051	3,051	(221)	Underspend in relation to 6 x FTE ROCU Officers (£415k) and underspend for ERSOU based on 2021/22 budget provision variance to forecast expenditure, as notified by ERSOU via quarterly finance updates, for which £0.334m budget was vired as part of force underspend utilisation
Sub total	242,392	(440)	241,951	243,264	243,264	1,312	
Support Functions	78,695	958	79,652	77,093	77,093	(2,559)	Includes a £0.6m reduction for insurance claims reflecting updated assessment of outstanding liabilities at year-end. Underspend on Revenue Consequences of Capital due to slippage on the Estates Capital Programme plus a reduction in the estimated rateable value following the refurbishment of Chelmsford police station. Underspend on Communication and Technology in relation to Microsoft enterprise agreement and Forensic Case management system which is being delivered across 7 Forces. Central budgets predominately held against Administration Support have now been reflected against the POA categories where actual expenditure is incurred as part of the provisional outturn process.
Police, Fire & Crime Commissioner	4,864	(2,596)	2,268	1,648	1,648	(620)	Council Tax Sharing agreement underspend of circa £0.250m, based on cumulative value of all billing authority deductions via the monthly precept process, in addition to circa £0.250m Covid Tax Income Compensation grant received at financial year end. Also includes circa £0.1m underspend noted against the PFCC Office budget for Consultancy, Legal Fees and Transport related expenditure. Virements and forecast outturn include LCTS Grant of £2.022m used for force underspend utilisation and year end contribution of £0.329m to PFCC Commissioning Budget C/Fwd Reserve
Central Costs	4,761	871	5,632	5,422	5,422	(210)	Ill health/medical forecast updated to reflect 5 x PC & 1 x Sgt leavers compared to the budgeted amount of 10 leavers. In addition, technical adjustments to MRP & borrowing forecast. These underspends were used for force underspend utilisation
Sub total	88,320	(767)	87,552	84,163	84,163	(3,389)	
Net expenditure	330,712	(1,208)	329,504	327,426	327,426	(2,077)	
Transfer to/(from) earmarked reserves	798	72	870	1,055	1,055	185	Contribution to the Chief Constables Operational C/Fwd Reserve, as permitted by financial regulations
Transfer to/(from) general reserve	(1,200)	1,136	(64)	(64)	1,818	1,882	Reflects in year underspend of £1.882m for transfer to the General Reserve
Budget Requirement	330,310	0	330,310	328,418	330,300	(10)	
Sources of Finance	(330,310)	0	(330,310)	(330,300)	(330,300)	10	
Grand Total	0	0	0	(1,882)	0	0	

2. POA – Level 1 (continued) – Outturn Variance Analysis 2021/22 vs 2020/21

Revenue Monitoring Report - Police Objective Analysis									
Provisional Outturn 2021/22									
Function	2021/22	2020/21	Outturn	Officer FTE Movement			Staff FTE Movement		
	Provisional	Outturn	Variance	2021/22	2020/21	Variance	2021/22	2020/21	Variance
	£000	£000	21/22 vs 20/21						
Local Policing	89,709	86,479	3,229	1,479	1,482	(3)	93	96	(3)
Dealing with the Public	25,288	25,711	(423)	99	99	0	488	485	3
Criminal Justice Arrangements	16,160	16,920	(760)	60	60	0	303	304	(1)
Road Policing	9,724	8,323	1,400	159	151	8	80	79	1
Operational Support	17,462	14,796	2,666	317	314	3	28	28	0
Intelligence	11,839	10,519	1,320	128	109	19	111	111	0
Investigations	25,499	23,972	1,527	460	365	95	89	88	2
Public Protection	35,055	30,878	4,177	568	533	35	181	182	(1)
Investigative Support	9,478	9,440	38	2	2	0	137	137	1
National Policing	3,051	2,701	350	98	92	6	0	0	0
Sub total	243,264	229,740	13,524	3,369	3,206	163	1,511	1,509	2
Support Functions	77,093	69,418	7,675	184	158	26	790	772	18
Police, Fire & Crime Commissioner	1,648	3,442	(1,794)	0	0	0	21	18	3
Central Costs	5,422	5,408	14	0	0	0	0	0	0
Sub total	84,163	78,268	5,895	184	158	26	811	790	21
Net expenditure	327,426	308,008	19,419	3,553	3,364	189	2,322	2,299	22
Transfer to/(from) earmarked reserves	1,055	2,840	(1,785)						
Transfer to/(from) general reserve	1,818	3,887	(2,069)						
Budget Requirement	330,300	314,735	15,565						
Sources of Finance	(330,300)	(314,735)	(15,565)						
Grand Total	0	0	0						

Appendix A - Police Objective Analysis (POA) – Level 2

Revenue Monitoring Report - Police Objective Analysis format									
Provisional Outturn 2021/22									
		Original Budget	Reclassifications and virements	Current Budget	Actuals to date	2021/22 Provisional Outturn	Variance Over / (Under) Spend	2020/21 Outturn	Outturn Variance
		£000	£000	£000	£000	£000	£000	£000	£000
1a	Neighbourhood Policing	78,310	(817)	77,493	79,165	79,165	1,672	76,955	2,211
1c	Specialist Community Liaison	5,406	127	5,533	5,918	5,918	384	5,882	36
1d	Command Team & Support Overheads	4,455	428	4,883	4,626	4,626	(257)	3,643	983
	Local Policing	88,172	(262)	87,909	89,709	89,709	1,799	86,479	3,229
2a	Front Desk	1,298	6	1,304	1,147	1,147	(157)	1,207	(60)
2b	Central Communications Unit	22,737	(7)	22,730	22,417	22,417	(313)	22,858	(440)
2d	Command Team & Support Overheads	1,422	269	1,691	1,724	1,724	33	1,647	77
	Dealing with the Public	25,457	268	25,725	25,288	25,288	(437)	25,711	(423)
3a	Custody	8,558	1	8,559	8,921	8,921	362	9,351	(430)
3b	Police Doctors, Nurses & Surgeons	1,807	0	1,807	1,771	1,771	(35)	1,769	2
3e	Criminal Justice	4,172	(107)	4,065	3,917	3,917	(148)	4,115	(198)
3f	Police National Computer	535	0	535	589	589	54	523	65
3h	Coroner Assistance	36	69	105	33	33	(72)	66	(33)
3j	Property Officers	674	4	678	591	591	(87)	588	3
3k	Command Team & Support Overheads	251	(5)	246	338	338	92	507	(170)
	Criminal Justice Arrangements	16,032	(37)	15,995	16,160	16,160	166	16,920	(760)
4a	Traffic Units	9,360	(362)	8,998	10,011	10,011	1,013	8,751	1,260
4c	Vehicle Recovery	(188)	28	(160)	(238)	(238)	(78)	(339)	101
4d	Casualty Reduction Partnership	(122)	31	(90)	(129)	(129)	(38)	(177)	49
4e	Command Team & Support Overheads	69	0	69	79	79	10	88	(9)
	Road Policing	9,119	(302)	8,817	9,724	9,724	906	8,323	1,400
5a	Command Team & Support Overheads	2,516	471	2,987	3,005	3,005	18	1,014	1,992
5b	Air Operations	1,333	172	1,504	1,399	1,399	(106)	1,680	(282)
5d	Specialist Terrain	261	(0)	261	291	291	31	317	(26)
5e	Dogs Section	1,802	2	1,805	2,016	2,016	211	1,738	278
5f	Advanced Public Order	4,263	84	4,346	4,900	4,900	553	4,749	151
5g	Airports & Ports Policing	(573)	(11)	(585)	(462)	(462)	123	(777)	315
5h	Firearms Unit	5,574	6	5,580	6,063	6,063	483	5,663	401
5i	Civil Contingencies & Planning	207	17	224	249	249	25	433	(183)
	Operational Support	15,383	739	16,122	17,462	17,462	1,339	14,796	2,666
6a	Command Team & Support Overheads	414	(2)	411	753	753	341	278	474
6b	Intelligence Analysis/Threat Assessments	4,068	46	4,114	4,050	4,050	(64)	2,974	1,077
6c	Intelligence Gathering	6,504	(32)	6,471	7,036	7,036	564	7,267	(231)
	Intelligence	10,986	11	10,997	11,839	11,839	842	10,519	1,320
7a	Command Team & Support Overheads	1,332	50	1,382	1,062	1,062	(320)	1,357	(296)
7b	Major Investigations Unit	5,652	281	5,934	6,095	6,095	161	5,469	625
7c	Economic Crime	2,684	(293)	2,392	2,185	2,185	(207)	2,568	(383)
7d	Specialist Investigation Units	51	(0)	50	55	55	4	63	(8)
7e	Serious & Organised Crime Unit	4,261	(21)	4,239	3,718	3,718	(521)	2,214	1,505
7g	Local Investigation	13,612	26	13,638	12,194	12,194	(1,444)	12,150	44
7h	Cyber Crime	357	13	370	190	190	(180)	151	40
	Investigations	27,949	56	28,005	25,499	25,499	(2,506)	23,972	1,527
13a	Witness Protection (Adult and Child)	0	0	0	0	0	0	0	0
13c	Protecting Vulnerable People (PVP)	31,472	(141)	31,330	30,657	30,657	(673)	27,097	3,560
13d	Monitoring Dangerous and Repeat Offenders	2,557	360	2,916	2,575	2,575	(341)	2,455	120
13e	Command Team & Support Overheads	1,537	40	1,576	1,823	1,823	246	1,326	497
	Public Protection	35,565	258	35,823	35,055	35,055	(768)	30,878	4,177
8a	Scenes of Crime Officers	2,761	28	2,790	2,893	2,893	103	2,886	7
8b	External Forensic Costs	3,388	(710)	2,678	2,583	2,583	(94)	2,853	(270)
8c	Fingerprint	833	5	838	719	719	(120)	707	12
8d	Photographic Image Recovery	2,012	(18)	1,994	2,333	2,333	339	2,039	294
8e	Other Forensic Costs	905	(7)	897	847	847	(50)	894	(47)
8f	Command Team & Support Overheads	89	0	89	104	104	14	62	42
	Investigative Support	9,987	(701)	9,286	9,478	9,478	192	9,440	38
9a	Secondments	12	(5)	7	(2)	(2)	(9)	(4)	2
9b	Counter Terrorism/Special Branch	3,596	(447)	3,149	2,833	2,833	(316)	2,475	358
9c	NPCC Projects / Initiatives	134	85	219	323	323	105	229	94
9e	Other National Policing Requirements	0	(103)	(103)	(103)	(103)	0	0	(103)
	National Policing	3,741	(470)	3,272	3,051	3,051	(221)	2,701	350
10a	Human Resources	5,464	(20)	5,443	5,282	5,282	(161)	4,255	1,028
10b	Finance	2,252	7	2,259	2,475	2,475	216	2,116	360
10c	Legal Services	1,022	266	1,288	1,494	1,494	206	392	1,102
10d	Fleet Services	5,893	(252)	5,641	6,235	6,235	593	5,983	252
10e	Estates	12,594	(431)	12,163	11,134	11,134	(1,029)	11,405	(271)
10f	Information Communication Technology	22,893	939	23,832	22,899	22,899	(934)	21,178	1,721
10g	Professional Standards	3,218	26	3,243	3,016	3,016	(228)	2,267	749
10h	Press & Media	1,590	197	1,788	1,725	1,725	(63)	1,528	197
10i	Performance Review/Corporate Development	5,186	567	5,753	5,973	5,973	220	4,721	1,251
10j	Procurement	1,222	(498)	724	552	552	(172)	500	52
10k	Training	8,549	30	8,579	8,811	8,811	231	7,628	1,183
10l	Administration Support	4,545	130	4,675	3,570	3,570	(1,105)	3,255	316
10m	Force Command	2,169	(3)	2,166	2,306	2,306	141	2,198	109
10n	Support to Associations & Trade Unions	370	(1)	368	428	428	59	389	39
10o	Social Club Support & Force Band	1	1	2	1	1	(1)	1	1
10p	Insurance/Risk Management	1,725	1	1,726	1,192	1,192	(534)	1,605	(413)
	Support Functions	78,695	958	79,652	77,093	77,093	(2,559)	69,418	7,675
11d	PFCC - Cost of the Democratic Process	196	0	196	231	231	34	203	28
11e	PFCC - Office of the Police Crime Commissioner	1,233	(2,138)	(904)	(1,029)	(1,029)	(125)	1,181	(2,210)
11g	PFCC - Commissioned Services	3,434	(458)	2,976	2,446	2,446	(530)	2,059	387
11h	PFCC - Violence Reduction Units	0	0	0	0	0	0	0	0
	Police, Fire & Crime Commissioner	4,864	(2,596)	2,268	1,648	1,648	(620)	3,442	(1,794)
12a	Revenue Contribution to Capital	1,442	2,410	3,851	3,852	3,852	1	3,383	469
12b	Capital Financing	816	(250)	566	477	477	(89)	482	(6)
12c	Pensions & Exit Costs	2,504	(1,289)	1,215	1,093	1,093	(121)	1,542	(449)
	Central Costs	4,761	871	5,632	5,422	5,422	(210)	5,408	14
	Transfer to/(from) earmarked reserves	798	72	870	1,055	1,055	185	2,840	(1,785)
	Transfer to/(from) general reserve	(1,200)	1,136	(64)	(64)	(64)	1,882	3,887	(2,069)
	Budget Requirement	330,310	0	330,310	328,418	330,300	(10)	314,735	15,565
	Sources of Finance	(330,310)	0	(330,310)	(330,300)	(330,300)	10	(314,735)	(15,565)
	Grand Total	0	0	0	(1,882)	(0)	(0)	0	0