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Performance and Resources Scrutiny Programme 2021/22

Report to: the Office of the Police, Fire and Crime Commissioner for Essex

| Title of Report: | 2021/22 Month 6 Financial Monitoring Report |
|---------------------------|---|
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| Author on behalf of Chief | Richard Jones, Head of Business Partnering |
| Officer: | and Management Accounting |
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1.0 Purpose of Report

1.1 This report identifies the 2021/22 month 6 position for the Force.

2.0 Recommendations

- 2.1 To note the contents of the report.
- 2.2 To endorse and approve the appropriations to Earmarked Reserves, as noted in Section 2 of the report.

3.0 Executive Summary

- 3.1 The revenue forecast underspend as at Month 6 is £4.625m against the 2021/22 revenue budget of £330.3m (1.40% variance), an increase of £2.022m for the Local Council Tax Support (LCTS) Grant and £1.204m from other non-pay forecast changes, from the Month 5 underspend of £1.399m (0.42% variance). Options are being considered for utilisation of the force underspend over the remaining months of the financial year.
- The capital position for Month 6 reflects a forecast underspend of £0.539m, compared to the original approved budget of £19.1m (2.82% variance), an increase of £0.343m from the Month 5 underspend of £0.196m (1.02% variance).
- 3.3 The Police Officer strength forecast at the end of September is 3,475 FTE and forecast to be 3,553 FTE at year end. The overspend on Police Officer Pay and Allowances is £0.6m.

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3.4 The Police staff strength at the end of August is 2,162 FTE. Vacancies at 31st August were 5 FTEs above the vacancy factor of 152 FTEs. The underspend on Police Staff Pay and Allowances is £0.3m.

4.0 Introduction/Background

4.1 This report sets out the September, month 6, financial position.

5.0 Current Work and Performance

5.1 The month 6 financial position is shown at Annex 1.

6.0 <u>Implications (Issues)</u>

6.1 The implications are reported in Annex 1.

7.0 Links to Police and Crime Plan Priorities

7.1 The Force budget is used to help meet the priorities of the Police and Crime plan.

8.0 Demand

8.1 The Force budget is reviewed and re-allocated within virement rules to match demand e.g. overtime funded by vacancies.

9.0 Risks/Mitigation

9.1 Risk Register URN 452 - Short and Long Term Capital Finance.

10.0 Equality and/or Human Rights Implications

N/A

11.0 Health and Safety Implications

N/A

12.0 Consultation/Engagement

12.1 The pay forecasts are based on information received from HR Organisational Management

13.0 Actions for Improvement

N/A

14.0 Future Work/Development and Expected Outcome

14.1 Reviews will continue with budget holders, working towards a balanced budget by year end.

15.0 Decisions Required by the Police, Fire and Crime Commissioner

15.1 To endorse and approve the appropriations to Earmarked Reserves, as noted in Section 2 of the report.

1. Executive Summary

REVENUE

The revenue forecast underspend as at Month 6 is £4.625m against the 2021/22 revenue budget of £330.3m (1.40% variance), an increase of £2.022m for the Local Council Tax Support (LCTS) Grant and £1.204m from other non-pay forecast changes, from the Month 5 underspend of £1.399m (0.42% variance). Options are being considered for utilisation of the force underspend over the remaining months of the financial year.

The force variance to current budget at subjective level is detailed in Section 3.2 of the report and the movement from Month 5 to Month 6 is detailed in Section 3.3 of the report.

RESERVES

The net appropriation from earmarked reserves for Month 6 is £0.019m. A list of all appropriations to and from earmarked reserves is noted in Section 2 of the report.

There is one appropiation to earmarked reserve for the Dashcam project which requires Chief Officer and PFCC approval. All other appropriations to/from earmarked reserves have already met with approval for their intended use.

The detailed breakdown of all earmarked reserves, provisions and general reserve is noted in Section 5 of the report.

WORKFORCE

The Police Officer strength forecast at the end of September is 3,475 FTE and forecast to be 3,553 FTE at year end. The overspend on Police Officer Pay and Allowances is £0.6m (Month 5 - £0.8m).

The Police Staff strength at the end of August is 2,162 FTE. Vacancies at 31st August were 5 FTEs above the vacancy factor of 152 FTEs. Total vacancies are 157 FTEs. The underspend on Police Staff Pay and Allowances is £0.3m (Month 5 - £0.5m).

The PCSO strength at the end of August is 94 FTE and forecast to be 100 FTE at year end. The underspend on PCSO Pay and Allowances is £0.2m (Month 5 - £0.2m).

The workforce tables are noted in Section 4 of the report.

CAPITAL

The capital position for Month 6 reflects a forecast underspend of £0.539m, compared to the original approved budget of £19.1m (2.82% variance), an increase of £0.343m from the Month 5 underspend of £0.196m (1.02% variance). The capital tables and commentary are noted in Section 6 of the report.

The borrowing requirement for unfinanced capital expenditure is forecast at £11.7m. Based on the latest Treasury Management position there is an anticipated need to externally borrow £3.8m in quarter 4 of 2021/22.

2. List of Appropriations to/from Earmarked Reserves

| URN | Description | £'000 | Commentary/Description | Governance Process | Earmarked Reserve | Subjective Heading |
|-------------|---|-------|--|---|------------------------|----------------------------------|
| | Appropriations to Earmarked Reserves | | | | | |
| ER011/21(a) | Revenue Consequences of Dashcam Project | 114 | Deferral of the Dashcam Project until 2022/23 and appropriation of identified funding from the Roads Policing revenue budget in connection with revenue consequences of capital. | To be approved by Chief Officer Group and PFCC | Transformation Reserve | Supplies & Services |
| ER011/21(b) | Future Capital Funding of Dashcam Project | 103 | Roads Policing revenue budget contribution to capital funding of the Dashcam Project, approved via Stage 2 Capital Business Case (Strategic Board 27/09/21). | Approved via Stage 2 Capital Business Case (Strategic Board 27/09/21) | Future Capital Funding | Supplies & Services |
| | Total | 217 | | | | |
| | Appropriations (from) Earmarked Reserves | | | | | |
| ER012/21 | ESMCP Project | (84) | Utilisation of Home Office s31 grant that was received in 2020/21 for ESMCP Project related costs. | 2020/21 Closure Process - Decision Report approval | Transformation Reserve | Supplies & Services |
| ER013/21 | Consultancy re IT convergence work | (64) | Consultancy work to refresh the IT strategy & future MTFS technology roadmap, and to assess the IT target operating model and overall value for money. | 2021/22 Budget Setting (Police Fire and Crime Panel 04/02/21) | IT Convergence | Supplies & Services |
| ER014/21 | Redundancy Costs - Severance and Financial Strain | (56) | Funding of severance and financial strain expenditure incurred by the force. | 2021/22 Budget Setting (Police Fire and Crime Panel 04/02/21) | Restructuring Reserve | Other Employee Expenses |
| ER015/21 | POCA - Funding of Financial Investigator post | (32) | Funding of 1 FTE Financial Investigators from POCA, as agreed by Chief Officer Group in November 2020. | 2021/22 Budget Setting (Police Fire and Crime Panel 04/02/21) | POCA Reserve | Police Staff Pay & Allowances |
| | Total | (236) | | • | | • |
| | Net appropriation to/(from) Earmarked Reserves | (19) | -] | | | |

3. Revenue

3.1 Revenue Summary

| In Mo | nth - Month | 6 | Year to | Date - Mont | h 6 | | | | | Full Ye | ear | | | |
|---------------------|-------------|----------|-----------|-------------|----------|--|---------------------|-------------|-----------|-----------|-----------|--------------|--------------|----------|
| | | | | | | | | | | | | Variance | Variance | Movement |
| | | | | | | | Original | Adjustments | Revised | Year | Year | Over/(Under) | Over/(Under) | from |
| Budget ¹ | Actual | Variance | Budget 1 | Actual | Variance | Subjective Heading | Budget ² | to Original | Budget | to Date | End | Spend - | Spend - | |
| | | | | | | | Duuget | Budget | Duuget | Actual | Forecast | Original | Revised | Revised |
| | | | | | | | | | | | | Budget | Budget | Budget |
| £000 | £000 | £000 | £000 | £000 | £000 | | £000 | £000 | £000 | £000 | £000 | £000 | £000 | £000 |
| | | | | | | Employees | | | | | | | | |
| | | | | | | Police Officer Pay and Allowances | | | | | | | | |
| 15,896 | 17,078 | 1,183 | 95,373 | 94,394 | (979) | - Police Officer Pay and Allowances | 189,122 | 1,624 | 190,746 | 94,394 | 191,301 | 2,179 | 555 | (219) |
| 731 | 939 | 208 | 4,384 | 4,314 | (70) | - Overtime and Operational Performance | 6,707 | 2,061 | 8,769 | 4,314 | 8,989 | 2,282 | 220 | (1) |
| 97 | 128 | 31 | 583 | 587 | 4 | - Associated Police Pay | 1,064 | 101 | 1,165 | 587 | 1,325 | 261 | 160 | 30 |
| (7) | 0 | 7 | (44) | 0 | 44 | - In-Year Savings Shortfall/(Surplus) | 62 | (149) | (88) | 0 | 0 | (62) | 88 | 0 |
| 16,716 | 18,145 | 1,429 | 100,296 | 99,296 | (1,001) | Police Officer Pay and Allowances | 196,955 | 3,638 | 200,593 | 99,296 | 201,615 | 4,661 | 1,023 | (190) |
| | | | | | | | | | | | | | | |
| 298 | 275 | (23) | 1,788 | 1,684 | (104) | PCSO Pay and Allowances | 3,574 | 2 | 3,576 | 1,684 | 3,384 | (190) | (191) | 35 |
| | | | | | | Police Staff Pay and Allowances | | | | | | | | |
| 7,340 | 7,378 | 37 | 44,041 | 43,602 | (439) | - Police Staff Pay & Allowances | 86,572 | 1,509 | 88,081 | 43,602 | 87,748 | 1,176 | (333) | 137 |
| 131 | 170 | 39 | 787 | 991 | 204 | - Police Staff Overtime and Agency | 1,137 | 437 | 1,574 | 991 | 1,948 | 811 | 374 | 72 |
| 7,471 | 7,547 | 76 | 44,828 | 44,593 | (234) | Police Staff Pay and Allowances | 87,709 | 1,946 | 89,655 | 44,593 | 89,697 | 1,987 | 42 | 209 |
| 375 | 297 | (78) | 2,248 | 2,086 | (162) | Pensions (III Health / Medical) | 4,496 | 0 | 4,496 | 2,086 | 4,172 | (324) | (324) | (380) |
| 160 | 216 | 56 | 957 | 1,032 | 75 | Training | 1,882 | 32 | 1,914 | 1,032 | 1,896 | 14 | (18) | (6) |
| 58 | (327) | (385) | 346 | 93 | (252) | Other Employee Expenses | 1,526 | (835) | 691 | 93 | 584 | (942) | (107) | (67) |
| 25,077 | 26,152 | 1,075 | 150,462 | 148,784 | (1,678) | Employees Total | 296,143 | 4,782 | 300,925 | 148,784 | 301,348 | 5,206 | 424 | (400) |
| 831 | 923 | 92 | 4,989 | 4,360 | (629) | Premises | 9,978 | (1) | 9,977 | 4,360 | 9,666 | (312) | (312) | (178) |
| 486 | 415 | (71) | 2,913 | 2,857 | (56) | Transport | 5,805 | 22 | 5,826 | 2,857 | 5,792 | (13) | (34) | (17) |
| | | | | | | Supplies and Services | | | | | | | | |
| 3,032 | 2,474 | (558) | 18,190 | 22,272 | 4,082 | - Supplies and Services | 36,406 | (26) | 36,380 | 22,272 | 34,626 | (1,780) | (1,753) | (576) |
| 29 | 0 | (29) | 173 | 0 | (173) | - In-Year Investments | 465 | (120) | 345 | 0 | 169 | (296) | (176) | (36) |
| 3,060 | 2,474 | (586) | 18,362 | 22,272 | 3,910 | Supplies and Services | 36,871 | (146) | 36,725 | 22,272 | 34,795 | (2,076) | (1,930) | (612) |
| 659 | 503 | (156) | 3,954 | 3,182 | (772) | Third Party Payments | 9,347 | (1,440) | 7,907 | 3,182 | 7,651 | (1,697) | (256) | 18 |
| (2,646) | (3,879) | (1,234) | (15,874) | (15,611) | 263 | Income | (29,690) | (2,058) | (31,748) | (15,611) | (34,044) | (4,355) | (2,297) | (2,047) |
| 6 | (0) | (7) | 39 | 0 | (38) | Other Expenditure / (Income) | 77 | 0 | 77 | 0 | 8 | (69) | (69) | 10 |
| 62 | 2 | (60) | 370 | (7,378) | (7,748) | Capital and Other Adjustments ³ | 739 | 0 | 739 | (7,378) | 588 | (151) | (151) | 0 |
| 27,536 | 26,589 | (947) | 165,214 | 158,465 | (6,749) | Net Expenditure | 329,270 | 1,158 | 330,429 | 158,465 | 325,804 | (3,467) | (4,625) | (3,226) |
| (27,526) | (28,119) | (593) | (165,155) | (163,248) | 1,907 | Sources of Finance | (330,310) | 0 | (330,310) | (163,248) | (330,310) | 0 | 0 | 0 |
| 10 | (1,530) | (1,540) | 59 | (4,783) | (4,842) | (Surplus)/Deficit before appropriations | (1,040) | 1,158 | 118 | (4,783) | (4,507) | (3,467) | (4,625) | (3,226) |
| | | | | | | | | | | | | | | |
| 90 | (57) | (147) | 541 | (532) | (1,073) | Contribution to/(from) Earmarked Reserves ³ | 2,240 | (1,158) | 1,082 | (532) | 1,082 | (1,158) | 0 | 0 |
| (100) | (1,200) | (1,100) | (600) | (1,200) | (600) | Contribution to/(from) General Reserve | (1,200) | 0 | (1,200) | (1,200) | 3,425 | 4,625 | 4,625 | 3,226 |
| (0) | (2,787) | (2,787) | 0 | (6,516) | (6,516) | Budget Requirement | (0) | (0) | 0 | (6,516) | (0) | (0) | (0) | (0) |

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¹Even monthly profile of Revised Budget

²2021/22 Budget agreed at Police, Fire and Crime Panel

³Remapping of the account code used for appropriation to the capital financing reserve has been made between Capital and Other Adjustments and Contribution to/(from) Earmarked Reserves

3.2 Revenue Summary – Supporting Commentary

Police Officer Pay and Allowances - £1.023m overspend

Explanation of forecast changes

The overspend is due to opening strength being 44 FTE more than budget, 8 FTE less leavers up to August, and an adjustment to the joiner recruitment profile since budget setting to reflect 52 FTE less. The average salary for force funded leavers is also contributing to the overspend due to the salary levels of actual leavers being lower than previously forecast, in line with estimates included at Budget Setting (see Note 3, Section 4.1).

The forecast includes an overspend on Police Officer Overtime of £166k for SCD and £120k for OPC. The SCD overspend is currently subject to a 2022/23 budget setting bid in recognition of the size of the directorate and the ongoing resourcing requirement in response to proactive and reactive demand. The OPC overspend is predominantly connected to Op Demand, which is for overtime incurred to resource Armed Response Vehicles to meet the Force Strategic Risk Assessment (STRA). This overspend is anticipated to increase and is a confirmed area for utilisation of the force underspend.

The forecast includes an overspend of £158k on Temporary Duty Allowance due to substantive vacancies waiting to be filled from the promotion process, as well as the impact on abstraction from LPA teams for other demands such as Custody and Oscar 1.

Explanation of adjustments to Original Budget (virements)

The adjustments from Original Budget to the Revised Budget during Month 6 (which have a corresponding forecast change) include externally funded activity for Manchester Airport Group - Stansted (£55k increase) and Partnership Income received from local councils for LPA overtime activity (£30k increase), both of which have a corresponding adjustment to Income. A further adjustment from Original Budget to the Revised Budget is to reflect Home Office funding for a Multi-Agency Hub Research and Development Officer that was already included in the Police Officer pay forecast (£49k increase). Previously reported adjustments to Original Budget, up to and including Month 5, total £3.487m.

PCSO Pay and Allowances - £0.191m underspend

Includes 10 FTE joiners planned for November to reach a year end strength of 100 FTE, compared to a budget setting strength of 103 FTE.

Police Staff Pay and Allowances - £0.042m overspend

Explanation of forecast changes

The Police Staff strength at the end of August is 2,162 FTE and total vacancies are 157 FTEs. Vacancies at 31st August were 5 FTEs above the vacancy factor of 152 FTEs, which results in a force underspend of £0.333m (0.38% of both the original and revised budget).

The underspend noted above is offset by an overspend on Police Staff Overtime (with the main overspends being for Contact Management and SCD) and Police Staff Agency (with the main overspends being for Office of the PFCC, Occupational Health, and Criminal Justice). Contact Management has utilised £180k of the devolved pay budget for the Command (0.95%) to fund staff overtime from Police Staff vacancy underspends.

Explanation of adjustments to Original Budget (virements)

The adjustments from Original Budget to the Revised Budget during Month 6 (which have a corresponding forecast change) include reprofiling of externally funded activity for Manchester Airport Group - Stansted (£89k increase) and POCA funding for 1 FTE Financial Investigator post (£32k), both of which have a corresponding adjustment to Income and Earmarked Reserves, respectively. Previously reported adjustments to Original Budget, up to and including Month 5, total £1.822m.

• Pensions (III Health/Medical) - £0.324m underspend

Leavers profile updated based on latest information received. Forecast reflects five constables and one sergeant, compared to the budgeted amount of ten leavers. Identification of non-pay savings has been included as part of 2022/23 budget setting.

Other Employee Expenses - £0.107m underspend

Explanation of forecast changes

Includes underspends for External Assessment Centres in relation to 2021/22 growth budget, and underspend for Police Staff Excess Travel payments which is now a claimable expense and is subject to 2022/23 non-pay budget savings.

Explanation of adjustments to Original Budget (virements)

The adjustment from Original Budget to the Revised Budget includes the appropriation of the redundancy budget agreed at 2021/22 Budget Setting (£900k) to the restructuring reserve for utilisation as and when required during the financial year, of which £56k has been appropriated to date for severance and financial strain expenditure.

• Premises - £0.312m underspend

Includes an underspend on utilities due to reduced usage across the force, despite the inclusion of estimates for inflation. The purchase of the Boreham site has released 6 months of rental payments and various contract savings have been identified as part of 2022/23 budget setting

• Supplies and Services - £1.930m underspend

Includes previously reported underspends at Month 5 in respect of Communications and Technology (£0.7m), Revenue Consequences – one-off (£0.4m), Revenue Consequences – recurring (£0.2m), Forensic Services (£0.2m), Council Tax Sharing Agreement (£0.2m) and IT investment no longer required for Body Worn Video (£0.1m), offset by an overspend of £0.2m for increased Safeguarding Contributions that are due to be incurred from Force budgets.

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Further underspends noted at Month 6 include £0.4m for Forensic Services due to enhancement of controls for the management of forensic submissions using an expert internal resource and a cap on the level of submissions of roadside toxicology tests made to external forensic service providers – for 2021/22, average expenditure to date is £177k per month vs budgeted expenditure of £225k per month. A further underspend of £0.1m is for the Council Tax Sharing Agreement and is based on the latest cumulative value of all billing authority deductions being actioned through the monthly precept process.

• Third Party Payments - £0.256m underspend

Explanation of forecast changes

Includes an underspend for ERSOU due to timing differences between Essex and ERSOU Budget Setting timeframes and the need for an estimate to be included within the Budget agreed by the Police, Fire and Crime Panel. The forecast is based on information provided by ERSOU on a quarterly basis.

Explanation of adjustments to Original Budget (virements)

The adjustments from Original Budget to the Revised Budget reflect the other side of some of the adjustments noted under Police Officer Pay and Allowances, Police Staff Pay and Allowances and Supplies and Services. Previously reported adjustments to Original Budget, up to and including Month 5, total £1.455m.

• Income - £2.297m underspend

Explanation of forecast changes

The underspend includes £2.022m for the Local Council Tax Support Grant, which aims to address the impact of reductions in Council Tax due to Covid-19. The LCTS Grant was received by the force in August. In the Month 5 finance monitoring report approval was sought to appropriate the funds to a LCTS Earmarked Reserve until a decision was made on how to utilise the grant. Approval was not given; therefore, the funds appear in the Month 6 report as a £2.022m underspend against income and therefore increase the contribution to the General Reserve. Discussions have commenced in relation to budget setting and there is now a proposal to utilise these funds to offset the forecast shortfall in council tax collection fund surplus; the surplus for 2020/21 was £1.4m but the forecast for 2022/23 is £0.2m. It is recommended that once the utilisation has been agreed as part of budget setting that the LCTS Grant is accounted for in accordance with the CIPFA Code of Practice.

The underspend also includes income in connection with a £0.3m surplus projected for mutual assistance for Op Trelawney (G7 Summit in Cornwall) and £0.1m funding for Op BackSpin, previously held for return to the Home Office, which has now received Home Office approval to be released to the force accounts. The underspend is partially offset by a £0.2m agreed reduction in recharge to Manchester Airport Group for the Policing of Stansted Airport in the first quarter of the financial year.

Explanation of adjustments to Original Budget (virements)

The adjustments from Original Budget to the Revised Budget reflect the other side of some of the adjustments noted under Police Officer Pay and Allowances and Police Staff Pay and Allowances. Previously reported adjustments to Original Budget, up to and including Month 5, total £1.722m.

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Capital and Other Adjustments - £0.151m underspend

Forecast underspend in relation to the latest MRP/Financing schedule.

Net Contribution from Earmarked Reserves - £1.158m

As noted in Section 3.1 of the report. The detailed breakdown is noted in Section 5 of the report.

• Contribution to General Reserve - £4.625m

As noted in Section 3.1 of the report. The movements from Month 5 to Month 6 are noted in Section 3.3 of the report and reflect the forecast underspend.

In-Month and Year to Date variances

Following a PFCC request from the Head of Finance/s151 Officer and the Strategic Head of Performance and Resource, the inclusion of in-month and year to date information has been supplied in the Revenue Summary table in Section 3.1.

Due to the current version of SAP not being able to support monthly budget profiling, and that the force, in line with govern ment practice, does not perform a monthly accruals/closedown process, the budget reflects an even monthly profile of the revised budget (i.e. 1/12th per month) and the actuals reflect the position at the end of each month, without any adjustments for accruals and prepayments.

This results in some significant differences when compared to the forecast position and by using two examples, we can demonstrate the primary reason for the differences resulting from the systems and resourcing limitation and practice noted above:

Police Officer Pay and Allowances: The year to date variance reflects a £1.0m underspend, however the forecast variance is a £1.0m overspend. This is because the forecast reflects the probationer intakes to reach an end of year position of 3,553 FTE, whilst the year to date variance reflects actuals in relation to a maximum of 3,475 FTE (as noted at the end of September), compared to a monthly budget profile based on an end of year position of 3,553 FTE.

Supplies and Services: The year to date variance reflects a £3.9m overspend, however the forecast variance is a £1.9m underspend. This is due to many factors based on the range of non-pay budgets included within an overall total of £37m, however one example would be annual IT software maintenance contracts which are paid for upfront for the forthcoming year, which distorts the actual expenditure to date compared to an even monthly budget profile.

3.3 Main Forecast Movements since Month 5

Main Changes to Forecast Outturn Variance since Month 5

| | Change in Forecast Outturn Variance £m | |
|--------------------------------------|--|---|
| Month 5 Forecast Outturn Variance | (1.4) | Underspend |
| Police Officer Pay and Allowances | (0.2) | Includes change in profile of leavers, probationer joiners and transferee joiners, plus Home Office funding for a Multi-Agency Hub Research and Development Officer |
| Police Staff Pay and Allowances | 0.2 | Includes the impact of a net 4 FTE joiners in August and of quarterly recharges from Kent for collaborative staff, partly offset by delays in the recruitment of force growth posts |
| Pensions (III Health/Medical) | (0.4) | Leavers profile updated based on latest information received. Forecast reflects five constables and one sergeant, compared to the budgeted amount of ten leavers. Identification of non-pay savings has been included as part of 2022/23 budget setting. |
| Premises | (0.2) | The purchase of the Boreham site has released 6 months of rental payments and various contract savings have been identified as part of 2022/23 budget setting |
| Supplies and Services | (0.6) | Reduction in Forensic Analysis costs of £0.431m based on an average spend of £177k per month (2020/21 - £218k per month; 2019/20 - £232k per month) vs budgeted expenditure of £225k per month. Reduction in PFCC expenditure of £0.125m in respect of the Council Tax shareback scheme, relating to reduced amounts of contributions to billing authorities from the PFCC, based on lower than expected council tax collection rates. Other minor adjustments to the forecast position resulting in additional underspend for Communications & Technology and Specialist Operational Supplies & Services |
| Income - LCTS Grant | (2.0) | The Local Council Tax Support (LCTS) Grant was received by the force in August. In the month 5 finance monitoring report, approval was sought to appropriate the funds to a LCTS Earmarked Reserve until a decision was made on how to utilise the grant. Approval was not given, therefore the funds appear in the month 6 report as a £2.022m underspend against income and therefore increase the contribution to the General Reserve |
| Month 6 Forecast Outturn Variance | (4.6) | Underspend |

4. Workforce Analysis

4.1 Police Officer - FTEs and Monthly Financial detail

2021/22 - Police Officers Pay/Strength - Using 2021/22 Budget Setting Model

| Ref | 2021/22 Budget Setting | | | | | | | | | | | | | |
|-----|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|---------------|
| | <u>Strength</u> | Apr FTEs | May FTEs | Jun FTEs | Jul FTEs | Aug FTEs | Sep FTEs | Oct FTEs | Nov FTEs | Dec FTEs | Jan FTEs | Feb FTEs | Mar FTEs | Total FTEs |
| 1 | Strength @ beginning of month (note 1) | 3,369 | 3,358 | 3,421 | 3,404 | 3,387 | 3,476 | 3,459 | 3,522 | 3,505 | 3,568 | 3,551 | 3,534 | • |
| 2 | Leavers | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (19) | (228) |
| 3 | Starters - To cover attrition | 0 | 42 | 0 | 0 | 44 | 0 | 42 | 0 | 44 | 0 | 0 | 32 | 204 |
| 4 | Starters - Transferees | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 2 | 24 |
| 5 | Starters - Growth | 6 | 38 | | | 62 | | 38 | | 36 | | | 4 | 184 |
| 6 | Starters | 8 | 82 | 2 | 2 | 108 | 2 | 82 | 2 | 82 | 2 | 2 | 38 | 412 |
| 7 | Net change | (11) | 63 | (17) | (17) | 89 | (17) | 63 | (17) | 63 | (17) | (17) | 19 | 184 |
| 8 | Officer strength - month end | 3,358 | 3,421 | 3,404 | 3,387 | 3,476 | 3,459 | 3,522 | 3,505 | 3,568 | 3,551 | 3,534 | 3,553 | |
| 9 | Difference to 3,553 FTEs - over / (under) | (195) | (132) | (149) | (166) | (77) | (94) | (31) | (48) | 15 | (2) | (19) | 0 | |
| | <u>Budget</u> | Apr £m | May £m | Jun £m | Jul £m | Aug £m | Sep £m | Oct £m | Nov £m | Dec £m | Jan £m | Feb £m | Mar £m | Total £m |
| 10 | 1st April 2021 Strength (note 2) | £15.41m | £184.89m |
| 11 | 2021/22 Leavers (note 3) | (£0.09m) | (£0.17m) | (£0.26m) | (£0.35m) | (£0.43m) | (£0.52m) | (£0.61m) | (£0.69m) | (£0.78m) | (£0.87m) | (£0.95m) | (£1.04m) | (£6.75m) |
| 12 | 2021/22 Starters - Constables (to cover attrition) | £0.00m | £0.12m | £0.12m | £0.12m | £0.25m | £0.25m | £0.37m | £0.37m | £0.50m | £0.50m | £0.50m | £0.60m | £3.73m |
| 13 | 2021/22 Starters - Transferees | £0.01m | £0.02m | £0.03m | £0.04m | £0.05m | £0.06m | £0.07m | £0.08m | £0.09m | £0.11m | £0.12m | £0.13m | £0.82m |
| 14 | 2021/22 Starters - Growth | £0.03m | £0.21m | £0.21m | £0.21m | £0.50m | £0.50m | £0.68m | £0.68m | £0.85m | £0.85m | £0.85m | £0.87m | £6.43m |
| 15 | 2021/22 Starters - Total | £0.04m | £0.35m | £0.36m | £0.37m | £0.81m | £0.82m | £1.13m | £1.14m | £1.45m | £1.46m | £1.47m | £1.59m | £10.98m |
| 16 | Monthly Budget (note 5 & 6) | £15.36m | £15.59m | £15.51m | £15.43m | £15.78m | £15.70m | £15.93m | £15.85m | £16.08m | £16.00m | £15.92m | £15.96m | £189.12m |

| | 20 | 21/22 Cur | rent Fored | cast - Base | ed on HR | informatio | n receive | d 22nd Se | eptember 2 | 2021 | | | | |
|----|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|--|
| | | | | Actual FTE | | | | | | Fore | ecast | | | |
| | <u>Strength</u> | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec | Jan | Feb | Mar | Total |
| | | FTEs |
| 17 | 1st April 2021 Strength | 3,413 | 3,409 | 3,392 | 3,438 | 3,415 | 3,494 | 3,475 | 3,538 | 3,521 | 3,504 | 3,547 | 3,530 | |
| 18 | Leavers (note 7) | (8) | (20) | (16) | (24) | (19) | (20) | (19) | (19) | (19) | (19) | (19) | (19) | (220) |
| 19 | Starters (note 8) | 4 | 2 | 62 | 1 | 98 | 1 | 82 | 2 | 2 | 62 | 2 | 42 | 360 |
| 20 | Net change | (4) | (18) | 46 | (23) | 79 | (19) | 63 | (17) | (17) | 43 | (17) | 23 | 140 |
| 21 | Officer strength - month end | 3,409 | 3,392 | 3,438 | 3,415 | 3,494 | 3,475 | 3,538 | 3,521 | 3,504 | 3,547 | 3,530 | 3,553 | |
| 22 | Difference to 3553fte - over / (under) | (144) | (161) | (115) | (138) | (59) | (78) | (15) | (32) | (49) | (6) | (23) | (0) | |
| | | | | Actu | ıal £ | | | | | | Forecast £ | | | <u>- </u> |
| | Actuals /Forecast £ | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec | Jan | Feb | Mar | Total |
| | | £m |
| 23 | Costed Strength before starters/leavers | £14.89m | £15.60m | £15.40m | £15.68m | £15.72m | £16.70m | £16.06m | £16.01m | £15.61m | £15.98m | £15.77m | £16.72m | £190.14m |
| 24 | 2021/22 Leavers | | | | | | | (£0.06m) | (£0.13m) | (£0.19m) | (£0.25m) | (£0.31m) | (£0.38m) | (£1.32m) |
| 25 | 2021/22 Starters | | | | | | | £0.01m | £0.26m | £0.44m | £0.49m | £0.62m | £0.70m | £2.52m |
| 26 | Other Costs | | | | | | | (£0.01m) | (£0.01m) | £0.00m | (£0.01m) | (£0.01m) | £0.00m | (£0.04m) |
| 27 | Monthly Actual | £14.89m | £15.60m | £15.40m | £15.68m | £15.72m | £16.70m | £16.00m | £16.13m | £15.86m | £16.21m | £16.07m | £17.04m | £191.30m |
| | | | | | | from bud | get setting | J | | | | | | |
| | | | | Actual FTE | | | | | | | st FTE | | | |
| | | Apr FTEs | May FTEs | Jun FTEs | Jul FTEs | Aug FTEs | Sep FTEs | Oct FTEs | Nov FTEs | Dec FTEs | Jan FTEs | Feb FTEs | Mar FTEs | Total FTEs |
| 28 | Strength @ beginning of month (negative=reduction) | 44 | 51 | (30) | 33 | 27 | 17 | 15 | 15 | 15 | (65) | (5) | (5) | |
| 29 | Leavers (positive number = less leavers) | 11 | (1) | 3 | (5) | 0 | (1) | 0 | 0 | 0 | 0 | 0 | 0 | 8 |
| 30 | Starters | (4) | (80) | 60 | (1) | (10) | (1) | 0 | 0 | (80) | 60 | 0 | 4 | (52) |
| 31 | Month End Strength Change - FTEs | 51 | (30) | 33 | 27 | 17 | 15 | 15 | 15 | (65) | (5) | (5) | (1) | (44) |
| 32 | Change per month FTEs | 7 | (81) | 63 | (6) | (10) | (2) | 0 | 0 | (80) | 60 | 0 | 4 | |
| | | | | | | | | | | | | | | |
| | | £m |
| 33 | Monthly Financial Change | (£0.47m) | £0.01m | (£0.11m) | £0.25m | (£0.06m) | £1.00m | £0.07m | £0.28m | (£0.22m) | £0.21m | £0.15m | £1.08m | £2.18m |

Note

- The budget was built on the assumption that at the start of April 2021 the approved establishment would be 3369 FTE. £415k of funding for 6 ROCU Officers was included within the Third Party Payments budget line at budget setting pending clarification on how the funding would be utilised.
- The above shows the annual total budget divided over 12 months with a 0% payrise in September. There is no profile adjustment for incremental increases which officers are entitled to on the anniversary of their contracted start date.
- 3 Leavers could be at any rank but are costed at £54,715 for the purpose of profiling the monthly budget. Figures are cumulative.
- 4 The monthly budget for starters is based on the profile and rank of agreed growth posts as per budget setting with the balance to cover attrition assumed to be constables.
- 5 The budget includes Police Officer pay, NI, pension, allowances, 0.5% employers apprenticeship levy and recharges for collaborative posts. Overtime and Bank Holiday pay is not included.
- 6 The change in strength and budget may not always match due to the mix of starters and leavers. The cost of a new constable is £19,581 lower than the cost of an average leaver. Growth is based on the appropriate
- 7 Leavers include miscellaneous losses and gains e.g. officers going on secondment or career break. It also includes net adjustments to part time hours
- 8 Starters includes probationers, transferees and rejoiners

4.2 Modelling of Financial impact from changes to Officers leaver and joiner profile

The table below seeks to model the estimated financial impact from 1, 5, or 10 FTE less leavers than the leavers projections supplied by HR, with an even adjustment to the intakes scheduled for June, August, October and December to maintain an end of year projection of 3,553 FTE Officers. The financial impact of 1, 5 or 10 FTE less leavers per month is £0.128m, £0.638m or £1.276m, respectively. The same would apply in reverse for more leavers.

| | | | INTAKE | | INTAKE |] [| INTAKE | [| INTAKE | | | | |
|--|-----------|-----------|-----------|----------|----------|-----------|----------|----------|----------|----------|------------|---------|-----------|
| | April | May | June | July | August | September | October | November | December | January | February | March | |
| | 12 months | 11 months | 10 months | 9 months | 8 months | 7 months | 6 months | 5 months | 4 months | 3 months | 2 months | 1 month | |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | Total |
| Estimated Impact of 1 FTE less Leaver per month | 56,085 | 51,411 | 46,737 | 42,064 | 37,390 | 32,716 | 28,042 | 23,369 | 18,695 | 14,021 | 9,347 | 4,674 | 364,551 |
| Estimated Impact of 3 FTE less probationer joiner per intake | | | (83,889) | | (67,111) | | (51,584) | | (34,389) | | | | (236,973) |
| | • | | | | | • | | | | | Net Impact | | 127,578 |

| | April | May | June | July | August | September | October | November | December | January | February | March ² | |
|--|-----------|-----------|-----------|----------|-----------|-----------|-----------|----------|-----------|----------|------------|--------------------|-------------|
| | 12 months | 11 months | 10 months | 9 months | 8 months | 7 months | 6 months | 5 months | 4 months | 3 months | 2 months | 1 month | |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | Total |
| Estimated Impact of 5 FTE less Leavers per month | 280,425 | 257,055 | 233,685 | 210,320 | 186,950 | 163,580 | 140,210 | 116,845 | 93,475 | 70,105 | 46,735 | 23,370 | 1,822,755 |
| Estimated Impact of 15 FTE less probationer joiners per intake | | | (419,444) | | (335,556) | | (257,920) | | (171,947) | | | | (1,184,867) |
| | | | | | | | | | | | Net Impact | | 637.888 |

| | April | May | June | July | August | September | October | November | December | January | February | March ² | |
|--|-----------|-----------|-----------|----------|-----------|-----------|-----------|----------|-----------|----------|------------|--------------------|-------------|
| | 12 months | 11 months | 10 months | 9 months | 8 months | 7 months | 6 months | 5 months | 4 months | 3 months | 2 months | 1 month | |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | £ | Total |
| Estimated Impact of 10 FTE less Leavers per month | 560,850 | 514,110 | 467,370 | 420,640 | 373,900 | 327,160 | 280,420 | 233,690 | 186,950 | 140,210 | 93,470 | 46,740 | 3,645,510 |
| Estimated Impact of 30 FTE less probationer joiners per intake | | | (838,889) | | (671,111) | | (515,840) | | (343,893) | | | | (2,369,733) |
| | | | | | | | | | | | Net Impact | | 1,275,777 |

4.3 Police Officers, Police Staff, PCSOs and Specials - FTEs

FTE Changes Effecting Pay Forecasts - 2021/22 Month 6

| 1. Police Officers - Budget Based on Strength | | | | | | | | | | | | | | |
|---|-------------------------|----------------------|-------------------------------|-----------------------|-----------------------------|----------------------|--|--------------------------------|--|--|--|--|--|--|
| | Current P | osition - FTEs | | | Financial For | ecasting FTEs | | | | | | | | |
| | Establishment Target | Strength @ month end | Strength at 1st April 2021 | Starters for the year | Transferees for the year | Leavers for the year | Other adjustments e.g. change in hours | Strength at 31st March 2022 | | | | | | |
| Budget Setting | | | 3,369 | 388 | 24 | (228) | 0 | 3,553 | | | | | | |
| HR data @ 31 July 21 | 3,553 | 3,416 | 3,413 | 334 | 25 | (218) | (1) | 3,553 | | | | | | |
| HR data @ 31 Aug 21 | 3,553 | 3,494 | 3,413 | 336 | 24 | (219) | (1) | 3,553 | | | | | | |
| Change | | 78 | 0 | 2 | (1) | (1) | 0 | 0 | | | | | | |

| 2. Police Staff - Budget Based on E | stablishment (ple | ase see note below)* | | | | | | | | |
|-------------------------------------|-------------------|----------------------|-------------------|--|-----------|--------|--|--|--|--|
| | Current Po | osition - FTEs | | Financial Forecas | ting FTEs | | | | | |
| | Establishment @ | Strength @ month | Establishment @ | Vacancy Factor | Actual | Actual | | | | |
| | 100% | end | 100% at 1st April | Establishment @ starters to leavers to | | | | | | |
| | 100% | ena | 2021 | 1st April 2021 * | date | date | | | | |
| Budget Setting | | | 2,327 | 2,175 | | | | | | |
| HR data @ 31 July 21 | 2,327 | 2,158 | | | 71 | (67) | | | | |
| HR data @ 31 Aug 21 | 2,319 | 2,162 | 96 (88) | | | | | | | |
| Change | (8) | 4 | 0 | 0 | 25 | (21) | | | | |

^{*} Vacancy Factor is 7% for departments with less than 30 FTE and 9% for departments with more than 30 FTE for all areas except for FCR, Customer Contact, Resolution Centre and OPFCC who have a 0% Vacancy Factor

| | Current P | osition - FTEs | | | Financial For | ecasting FTEs | | |
|-----------------------|---------------------------|----------------------|-----------------------------------|-------------------------------|-----------------------|----------------------|--|--------------------------------|
| | Establishment @ month end | Strength @ month end | Establishment @ 1st April 2021 | Strength at 1st April 2021 | Starters for the year | Leavers for the year | Other adjustments e.g. change in hours | Strength at 31st March 2022 |
| Budget Setting | | | 103 | 103 | 0 | 0 | 0 | 103 |
| HR data @ 31 July 21 | 103 | 95 | 105 | 101 | 10 | (11) | 0 | 100 |
| HR data @ 31 Aug 21 | 103 | 94 | 105 | 101 | 10 | (11) | 0 | 100 |
| Change | 0 | (1) | 0 | 0 | 0 | 0 | 0 | 0 |

| 4. Specials - Headcount | Actual Strength | Target Strength | | |
|-------------------------|-----------------|-----------------|--|--|
| Budget Setting | | 600 | | |
| HR data @ 31 July 21 | 540 | 600 | | |
| HR data @ 31 Aug 21 | 524 | 600 | | |
| Change | (16) | 0 | | |

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5. Detailed Reserves Analysis

| Earmarked Reserves and Provisions - Opening and Closing Balances | | | | | | | | |
|--|---|--|------------------------------------|----------------------------------|---|---------------------------------|--|--|
| Reserve | 1st April 2021 - Opening Balance | Setting Contribution / Allocation 2021/22 | In-Year Contribution 2021/22 | In-Year Allocation 2021/22 | September 2021 - Closing Balance | Forecast Year End Balance | Description of Farmarkod Reserve | |
| Reserves held by Essex Po | lice but manag | ed as third par | ty reserves | | | | | |
| Op Dagenham Maintenance Reserve | £0.110m | | | | £0.110m | £0.110m | Essex share of maintenance reserve held by each of the 7F to fund the cost of minor repairs multi-occupancy building held for Op Dagenham. | |
| Total | £0.110m | £0.000m | £0.000m | £0.000m | £0.110m | £0.110m | | |
| Project Reserves | | | | | | | | |
| IT Convergence | £0.000m | £1.200m | | (£0.064m) | £1.136m | £1.136m | Essex share of 4F ICT convergence identified as part of 2021/22 Budget Setting. | |
| Total | £0.000m | £1.200m | £0.000m | (£0.064m) | £1.136m | £1.136m | | |
| Ringfenced Reserve | | | | | | | | |
| Proceeds of Crime Act | £2.134m | (£0.402m) | £0.100m | (£0.163m) | £1.669m | £1.213m | POCA Reserve holds receipts received through the Asset Recovery Incentive Scheme to fundarime reduction related expenditure. | |
| Forfeiture Monies Reserve | £0.265m | | £0.100m | | £0.365m | £0.334m | Forfeiture Monies Reserve holds funds transferred from the Misuse of Drugs Act Seizures Fu | |
| Restructuring Reserve | £0.234m | | £0.900m | (£0.056m) | £1.078m | £0.703m | Reserve to help fund future years restructuring costs (Redundancies, LGPS Financial Strain relocation expenses). One significant business case for 2021/22 has been deferred. | |
| Operational Transformational Reserve (OTR) | £0.831m | | | (£0.350m) | £0.481m | £0.302m | OTR report is submitted to OPFCC Performance and Resources Board on a quarterly basis. Drawdown requested to utilise remaining fund in 2021/22 & 2022/23. | |
| Transformation Reserve | £1.764m | | £0.114m | (£0.626m) | £1.252m | £1.033m | Reserve to help fund the one-off costs of implementing the IT and Estates Transformation Strategies. | |
| Data Analytics Reserve | £0.057m | | | | £0.057m | £0.000m | Data Analytics and Visualisation Tool to be delivered in 2020/21 and into 2021/22. | |
| Legal Reserve | £0.741m | | £0.086m | | £0.827m | £0.827m | Provision to fund the cost of one-off commitments for legal claims (Allard & Ors v Devon & Cornwall Constabulary) and consultancy/legal costs in respect of McCloud v Sargeant judgement. Awaiting legal advice before utilisation of the reserve. | |
| PEQF Reserve | £0.291m | | | | £0.291m | £0.326m | PEQF mobilisation costs to be used for the introduction of the new PEQF training programme | |
| Total | £6.317m | (£0.402m) | £1.300m | (£1.195m) | £6.020m | £4.738m | | |
| Operational Reserves | | | | | | | | |
| Major Operational Reserve | £1.500m | | | | £1.500m | £1.500m | It is good practice to hold a reserve for dealing with major incidents that will not be reimbursed by the Home Office e.g. Colchester murders, Operation Henley. These reserves are typically 1% of the force budget. | |
| COVID Roadmap Violence Reduction Reserve | £1.532m | | | (£1.303m) | £0.229m | £0.000m | COVID Roadmap Violence Reduction Reserve to be utilised in 2021/22 for the purposes of Operation Sunshade, which aims to address violent crime reduction surrounding the easing o lockdown measures, including additional enforcement of COVID regulations at Stansted Airpo which are still to be developed. | |
| Chief Constables Operational C/Fwd | £1.000m | | | | £1.000m | £0.000m | Operational Carry Forward resulting from the 2019/20 and 2020/21 force underspend. Forect to be fully utilised in response to operational requirements in 2021/22. | |
| Specials Constabulary Reserve | £0.145m | | | | £0.145m | £0.145m | Reserve to fund ongoing (non-pay) activities associated with the growth of the Special Constabulary. | |
| Future Capital Funding | £0.606m | £1.442m | £0.103m | | £2.151m | £1.829m | Balance will be utilised in 2021/22 and/or subsequent years - see capital narrative within the monitoring report for detailed explanation of the figures. | |
| Total | £4.783m | £1.442m | £0.103m | (£1.303m) | £5.025m | £3.474m | | |
| PFFC Reserves | | | | | | | | |
| Commissioning Grants 2020/21 to 2021/22 | £1.089m | | | | £1.089m | £1.089m | £1.089m for OPCC commissioning grants are carried forward to 2021/22. | |
| Total | £1.089m | £0.000m | £0.000m | £0.000m | £1.089m | £1.089m | | |
| Total Revenue Earmarked Reserves | £12.299m | £2.240m | £1.403m | (£2.561m) | £13.381m | £10.548m | | |
| Provisions | | | | | | | | |
| Severance Provision | £0.140m | | | | £0.140m | £0.000m | Provision to fund redundancy costs recognised as part of the Statement of Accounts process | |
| Insurance Provision | £3.032m | | | | £3.032m | £3.032m | Provision to fund insurance claims expenditure for motor, employers liability and public liability claims. | |
| Total | £3.172m | £0.000m | £0.000m | £0.000m | £3.172m | £3.032m | | |
| General Reserve | | | | | | | | |
| General Reserve | £13.162m | (£1.200m) | £4.625m | | £16.587m | £16.587m | The 2020/21 General Reserve opening balance is £13.162m, which represents 4.0% of the 2021/22 force budget of £330.3m. The in-year allocation of £1.2m is for the creation of the 17 convergence earmarked reserve as identified as part of 2021/22 Budget Setting. The in-year contribution includes £2.022m received in relation to the Local Council Tax Support grant. | |
| Total Revenue Reserves and Provisions | £28.633m | £1.040m | £6.028m | (£2.561m) | £33.140m | £30.167m | | |

6. Capital

6.1 Capital Summary

CAPITAL PROGRAMME 2021/22 MONTH 6 MONITORING POSITION SUMMARY REPORT

| | 2021/22 Original Budget PF&C Panel | 2021/22 Actuals to end of September 2021 | 2021/22 Forecast Outturn | 2021/22 Forecast Budget Variance (Appendix 1) |
|------------------------------|---|--|--------------------------------|---|
| | £000 | £000 | £000 | £000 |
| EXPENDITURE - | | | | |
| ANPR projects | 230 | 111 | 223 | (7) |
| Estates projects | 6,239 | 5,088 | 9,531 | 3,292 |
| IT projects | 1,361 | 805 | 2,053 | 692 |
| Transport projects | 301 | 290 | 1,361 | 1,060 |
| OPC projects | - | 21 | 209 | 209 |
| SCD projects | - | 53 | 119 | 119 |
| Other projects | 351 | 81 | 313 | (38) |
| Subject to Approval projects | 10,597 | - | 4,731 | (5,866) |
| TOTAL EXPENDITURE | 19,079 | 6,449 | 18,540 | (539) |
| FINANCING - | | | | |
| Capital Receipts | 5,620 | 4,804 | 6,231 | 611 |
| Revenue Contributions | 3,046 | - | 321 | (2,725) |
| Capital Grant | 251 | 125 | 251 | - |
| External & Other Income | 303 | - | 56 | (247) |
| Borrowing | 9,859 | 1,520 | 11,681 | 1,822 |
| TOTAL FINANCING | 19,079 | 6,449 | 18,540 | (539) |

Note 1 - Changes to the capital programme, incorporating slippage from 2020/21 and other in-year changes, including variances already reported to the PFCC Performance, Resources and Scrutiny Board, will be reflected in the 'Forecast Budget Variance' column, and analysed out within the supporting Appendix 1 table.

Note 2 - The term 'Borrowing' in the context of financing the capital programme refers to the level of capital expenditure being incurred that can not immediately be covered by cash-backed resources in the current year, and therefore increases the Capital Financing Requirement (CFR) by this amount. The CFR is charged to the revenue account over future years in the form of a minimum revenue provision (MRP) i.e. it is a commitment to use future year revenue streams to fund this expenditure. For treasury management purposes, and based on the most recently available information, there is a forecast requirement to externally borrow £3.8m in quarter 4 of 2021/22. In relation to the total borrowing figure of £11.7m in the above figures, this would therefore equate to an internal borrowing element of £7.9m.

6.2 Capital Summary - Supporting Commentary

The capital position for month 6 reflects a forecast **underspend of £539,000**, compared to the original approved budget of £19.1m, as set at the February Police Fire & Crime Panel. In respect of the movement since month 5 there has been a further forecast **underspend of £343,000** which is now included in the overall position.

The £343,000 reduction in forecast for month 6 is based on the following key changes:

- Slippage of £1.118m, including Estates projects of £862k, including £596k relating to the
 Capitalised Maintenance Programme 20/21 and 21/22, and £307k for the Boreham C Block
 Refurbishment, as well as Transport-related slippage of £235k.
- Net additions to the Capital Programme of £1.162m, relating to approvals from the September PFCC Strategic Board, including £1.311m for the Data Centre Migration Project.
- Other reductions of £394k, including £240k being removed from Infrastructure Technical Refresh 2021/22, to fund the Data Centre Migration project.
- Other additions of £7k, comprising the remaining movement.

The Capitalised Maintenance Programme forecast has been updated based on a realistic assessment of the remainder of 2021/22, and what is deliverable in this time. Some elements of the programme are yet to be scoped, specified and tendered, and as a result £596k has been slipped to 2022/23. The £307k Boreham refurbishment slippage is a direct result of the later than expected completion of the site purchase.

The total £539,000 forecast underspend being recognised at month 6 is therefore comprised as follows:

- An increase in expenditure due to **slippage of £5.6m from the 2020/21 programme** including £3.5m for the purchase of Boreham Depot which completed on the 24th August 2021.
- Additions of £2.1m including the Data Centre Migration Project (£1.3m) and other smaller reductions including Chelmsford Police Station the Infrastructure Technical Refresh 2021/22 Programme, as well as other capital IT projects.
- Advanced works of £0.7m relating to monies already spent on the Infrastructure Technical Refresh 2021/22 project in the earlier 2020/21 period.
- **Reductions of £2.6m** including Data Centre Provision (£1.4m) which has now been superseded by the new migration solution approved instead, subject to approval projects no longer required (£0.3m), and various IT-related reductions (£0.6m).
- Slippage of £5m into future years including the Fleet Replacement Programme (£1.5m), Estates projects (£2.5m), Dashcams (£0.3m) and various projects still at the 'subject to approval' stage (£0.4m).

In relation to the Fleet Replacement Programme, the Transport team are still suffering significant vehicle delivery delays, due to the ongoing issues with the National Vehicle Framework agreement. Orders are being placed but delivery timescales remain unclear until further confirmation has been

received from manufacturers that vehicles are in build. This, and the worldwide shortage of semi-conductor chips, is the principal reason for the slippage being recognised.

In respect of the wider capital programme it is currently anticipated that the remainder of the subject to approval projects (£4.7m) will progress to the PFCC Strategic Board during 2021/22, and the Capital Management Board will actively scrutinise the progression of these projects to full approval stage. It is therefore assumed that the applicable forecasts for these projects will be fully spent.

The financing plan for month 6 reflects the optimal allocation of capital resources over the medium-term financial period to minimise costs to the force. Capital receipts are forecast to increase to £7.1m for 2021/22, with £4.8m already received as at the end of September 2021.£6.2m of this money is being forecast to be using in financing the Capital Programme in 2021/22.

£1.5m of revenue contributions are being forecast to be appropriated to the Future Capital Funding Reserve within the Month 6 position comprising the £1m recurring annual contribution, £0.4m of one-off items agreed in 2021/22 budget setting and a further £0.1m for the Dashcams project. Therefore, the total revenue resources available for use in capital financing are £2.1m, including the £0.6m unused balance brought forward from 2020/21. Based on an assessment of the optimum financing approach for Month 6 it is proposed that £0.3m of this funding is used to finance capital expenditure in 2021/22, with a balance carried forward in the Future Capital Funding Reserve of £1.8m. This funding will reduce the immediate financial burden on the revenue account over the coming years from high Minimum Revenue Provision (MRP) charges that would be required if these resources were not held back for this purpose, due to the level of planned spend on short-life assets.

The borrowing requirement for unfinanced capital expenditure is forecast at £11.7m which equates to approximately 63% of the year's financing plan. Based on the latest treasury management information available the related external borrowing requirement is currently anticipated to be circa £3.8m in Quarter 4 of 2021/22.

Appendix 1
CAPITAL PROGRAMME 2021/22 MONTH 6 MONITORING POSITION
EXPENDITURE VARIANCE REPORT

| | Slippage b/f | Subject to Approvals (to Approved) | Additions | Advanced Works | Reductions | Slippage c/f | Total Variances |
|------------------------------|--------------|--|-----------|-------------------|------------|--------------|--------------------|
| | £000 | £000 | £000 | £000 | £000 | £000 | £000 |
| FORECAST OUTTURN VARIANCES | | | | | | | |
| ANPR projects | - | - | 2 | - | (9) | - | (7) |
| Estates projects | 4,918 | 948 | 1,545 | - | (1,639) | (2,482) | 3,290 |
| IT projects | 259 | 1,420 | 494 | (667) | (595) | (219) | 692 |
| Transport projects | 319 | 2,200 | 1 | - | - | (1,460) | 1,060 |
| OPC projects | 6 | 528 | - | - | (23) | - | 511 |
| SCD projects | 53 | 11 | 56 | - | - | (302) | (182) |
| Other projects | 44 | 33 | - | - | - | (115) | (39) |
| Subject to Approval projects | - | (5,140) | - | - | (310) | (416) | (5,866) |
| TOTAL VARIANCES TO BUDGET | 5,599 | - | 2,098 | (667) | (2,576) | (4,994) | (539) |

Appendix A – Detailed Revenue Analysis

| POLICE & CRIME COMMISSIONER FOR ESSEX |
|---------------------------------------|
| REVENUE REPORT 2021/22 MONTH 06 |

| | | | | | | Variance |
|---|---------------------------------|-------------------------------------|----------------------|---------------------------|-------------------------|--|
| | Original ^A Budget | djustments to Original Budget | Revised Budget | Year to Date Actual | Year End Forecast | Over/(Under) Spend - Revised Budget |
| | £000 | £000 | £000 | £000 | £000 | £000 |
| Employees Police Pay and Allowances | 189,122 | 1,624 | 190,746 | 94,394 | 191,301 | 555 |
| Police Staff Pay and Allowances | 86,572 | 1,509 | 88,081 | 43,602 | 87,748 | (333) |
| PCSO Pay | 3,574 | 0 | 3,574 | 1,669 | 3,382 | (192) |
| Operational Performance Police Officer Overtime | 500 4,232 | (191) 2,014 | 309 | 0 3,167 | 209 | (100) 277 |
| Police Officer Bank Holiday Overtime | 1,975 | 2,014 | 6,246 2,214 | 1,147 | 6,523 2,257 | 44 |
| Police Staff Agency | 32 | 221 | 252 | 253 | 355 | 103 |
| Police Staff and PCSO Overtime | 1,106 | 217 | 1,323 | 753 | 1,595 | 272 |
| Pensions (III Health / Medical) Training | 4,496 1,882 | 0 32 | 4,496 1,914 | 2,086 1,032 | 4,172 1,896 | (324) (18) |
| Employee Expenses (e.g. Severance) | 1,526 | (835) | 691 | 93 | 584 | (107) |
| Associated Police Pay e.g. Acting Up, A/L loss of pay | 1,064 | 101 | 1,165 | 587 | 1,325 | 160 |
| Employees Sub Total | 296,081 | 4,931 | 301,012 | 148,784 | 301,348 | 336 |
| Premises | 9,978 | (1) | 9,977 | 4,360 | 9,666 | (312) |
| Transport | 5,805 | 22 | 5,826 | 2,857 | 5,792 | (34) |
| | 0,000 | | 0,020 | _,00. | 0,.02 | (0.) |
| Supplies and Services Forensic Costs | 3,516 | 0 | 3,516 | 1,122 | 2,903 | (613) |
| Communications & Technology | 15,238 | 232 | 15,470 | 12,443 | 15,088 | (382) |
| Uniforms & Laundry | 834 | 37 | 872 | 377 | 857 | (14) |
| Medical related expenditure | 2,608 | (0) | 2,608 | 102 | 2,589 | (19) |
| Office Equipment, Furniture & Materials Custody Costs | 535 453 | (9) (0) | 526 452 | 226 157 | 744 502 | 218 50 |
| PCC Grants | 5,480 | (137) | 5,343 | 5,483 | 5,067 | (276) |
| Insurance Contribution | 1,300 | Ó | 1,300 | 463 | 1,300 | 0 |
| Specialist/Operational Supplies & Services | 5,835 | (174) | 5,661 | 1,901 | 5,342 | (319) |
| Revenue Consequences of Capital Supplies & Services Sub Total | 1,072 36,871 | (95) (146) | 977 36,725 | 22,272 | 403 34,795 | (574) (1,930) |
| | - | , , | | | | |
| Third Party Payments In-Year Investments | 9,347 0 | (1,440) 0 | 7,907 0 | 3,182 0 | 7,651 0 | (256) |
| In-Year Savings | 62 | (149) | (88) | 0 | 0 | 88 |
| Gross Operating Expenditure | 358,144 | 3,216 | 361,360 | 181,455 | 359,252 | (2,108) |
| Central Government Funding - Specific | (9,112) | (1,537) | (10,649) | (8,840) | (12,801) | (2,152) |
| Other Funding | (10) | Ó | (10) | Ó | Ó | 10 |
| Local Gov't Fndng - Specific/Partnership | (2,029) | (195) | (2,224) | (482) | (2,154) | 69 |
| Sale Of Assets & Goods Fees & Charges - Public Fees | (302) (604) | 0 | (302) (604) | (177) (275) | (300) | 2 24 |
| Fees & Charges - Rental & Hire Charges | (79) | 0 | (79) | (273) | (579) (50) | 29 |
| Fees & Charges - General | (2,544) | (103) | (2,647) | (716) | (2,709) | (62) |
| Fees & Chrgs - Private Hire, Sngle Evnts | (172) | (13) | (186) | (23) | (93) | 92 |
| Fees & Charges - Hire Of Officer & Staff | (5,313) | (133) | (5,446) | (2,555) | (5,310) | 137 |
| Reimbrsmnts & Contribtions - Inter Force Reimbrsmnts & Contribtions - Public Body | (7,065) (1,203) | 983 0 | (6,082) (1,203) | (1,401) (443) | (6,208) (1,213) | (126) (10) |
| Transport Trading Income | (160) | 0 | (1,203) | (55) | (1,213) | (0) |
| Reimbursements & Contributions - General | (200) | 0 | (200) | (16) | (80) | 120 |
| External Orgs Recharge For Salary Costs | (248) | 0 | (248) | (62) | (247) | 1 |
| Secondment Officers From Other Forces Income | (649) (29,690) | (1,061) (2,058) | (1,710) (31,748) | (572) (15,611) | (2,140) (34,044) | (431) (2,297) |
| Net Cost of Services | 328,454 | 1,158 | 329,613 | 165,843 | 325,208 | (4,405) |
| Other Expenditure / (Income) | | | | | | |
| Interest (Receivable) / Payable | 77 | 0 | 77 | 0 | 8 | (69) |
| Cost of the disposal of fixed assets | 0 | 0 | 0 | 0 | 0 | 0 |
| Capital & Other Adjustments | 739 | 0 | 739 | (7,378) | 588 | (151) |
| Budget carry forwards Earmarked reserves | 0 2,240 | 0 (1,158) | 0 1,082 | (532) | 0 1,082 | 0 |
| Edition red 16361 ves | 3,056 | (1,158) | 1,898 | (7,911) | 1,678 | (220) |
| Net Expenditure | 331,510 | (0) | 331,510 | 157,933 | 326,885 | (4,625) |
| Contribution to/(from) General Balance | (1,200) | 0 | (1,200) | (1,200) | 3,425 | 4,625 |
| BUDGET REQUIREMENT | | | | | | |
| BODGLI REQUIREMENT | 330,310 | (0) | 330,310 | 156,733 | 330,310 | (0) |

| Financed by | | | | | | |
|--------------------|-----------|-----|-----------|-----------|-----------|-----|
| SOURCES OF FINANCE | (330,310) | 0 | (330,310) | (163,248) | (330,310) | 0 |
| TOTAL | 0 | (0) | 0 | (6,516) | (0) | (0) |