# ESSEX POLICE, FIRE AND CRIME COMMISSIONER FIRE & RESCUE AUTHORITY

Essex County Fire & Rescue Service

SLT meeting: 12.02.19 SLT agenda item: 4a SLT paper no: 19-040



Meeting	ECFRS Strategic Board	Agenda Item	
Meeting Date	7 March 2019	Report Number	
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Subject	Integrated Risk Management Plan - Update		
Type of Report:	Information		

### RECOMMENDATIONS

1. Members of the Board are asked to note the contents of this progress update in respect of the review of the 2016/20 Integrated Risk Management Plan (IRMP), review of the 2020 Programme and production of the 2020/24 IRMP.

#### **BACKGROUND**

- The IRMP is the document which demonstrates how the Service uses prevention, protection and response activities to mitigate the risk. The requirement to produce an IRMP is set out the National Framework and is detailed in the legal implications of this report.
- 3. The current IRMP was published in June 2016 as part of the work undertaken through Programme 2020 and covers the period through to 2020. The IRMP has not been reviewed or revised since publication. However, a significant proportion of the strategic proposals outlined in the IRMP form part of the Service 2020 Change Programme. These proposals were subject to scrutiny and governance under the Service's Change Process. In addition, the Strategic assessment of risk is subject to on-going review.
- 4. The IRMP development plan attached at (Appendix A) has been designed to:
  - a. Ensure outcomes are known by the middle of January 2020
  - b. Give the best opportunity to deliver a balanced budget in 2021/22
  - c. Give sufficient time to undertake research, analysis, engagement and consultation.

## **UPDATE**

- 5. The plan (appendix A) identifies the start date for activity as 14<sup>th</sup> January 2019. The plan was not agreed until 28th January 2019 at an extraordinary meeting of the ECFRS Strategic Board. It is intended that this delay is recovered by the end of the second research and analysis phase (14 June 19).
- 6. Three areas of work were set to commence on 14 Jan 19;
  - a) Research and Analysis Phase I
  - b) Review of the current IRMP
  - c) Review of 2020 Programme
- 7. As of the result of the delayed start, all activity has been focused on 6(a) in order to ensure this area of work recovers the time lost.
- 8. The review of the 2020 Programme was discussed at SLT on 29Jan19 and was identified as a potential focus for an Internal Audit.
- 9. Research and analysis has started. Information is being collected from other FRS's. A plan of action has been agreed to gather countywide housing development information from local authorities. A meeting has been arranged with Hertfordshire FRS to discuss the potential impacts and opportunities of the Gilston Development north of Harlow (10,000 homes). A full research proposal being drafted which will also form the basis of a Tender for external support with statistical analysis and fire cover modelling (work undertaken by ORH for the current IRMP).
- 10. It is proposed that a significant amount of work will be undertaken in-house. The research will include analysis of historic data, consideration of research from other sources and lead to the development of a model against which a range of scenarios will be tested.
- 11. The financial parameters for IRMP planning will be discussed at the SLT meeting 26Feb19
- 12. The research proposal will provide the best opportunity to optimise prevention protection and response activity set against a range of budget options. The IRMP will be designed to deliver a balanced budget by 2021/22 and to provide firm foundations upon which to deliver more innovative changes in subsequent years.
- 13. It is proposed that initial research for the 2020/24 IRMP will focus on the number, location and type of resources. In addition it will also consider the balance and availability of resources in comparison to demand and risk. The 2020/24 IRMP will also set out proposals for further research through the life of the IRMP to consider response techniques and equipment; as well as crewing levels and crewing patterns.

# BENEFITS AND RISK IMPLICATIONS

- 14. The IRMP is of itself a way of managing community risks. These are identified in the Authority's Strategic Assessment of Risk (SAOR) across Essex, Thurrock and Southend.
- 15. The IRMP is also be relevant to the following Strategic Risks;-

- a) SRR150003 Loss of public or stakeholder confidence due to failure to engage with partners
- b) SRR150004 Failure to Deliver the Local Business Case
- c) SRR150013 One of the Services crewing systems becomes unsustainable
- d) SRR150014 Death or serious injury to staff or member of the public
- e) SRR150017 Failure to plan effectively in line with the Civil Contingencies Act (2004) leading to an inadequate response
- f) SRR150018 The Service does not deliver changes set out in the 2020 programme
- g) SRR150022 Failure to identify and ensure effective control of risks (Protection)
- h) SRR150024 Failure to collaborate effectively

# FINANCIAL IMPLICATIONS

16. Government have confirmed that funding levels for 2019-20 will reflect the certainty amounts included within the efficiency plan. Funding arrangements covering March 2020 and onward are not yet known. The development of the IRMP and the associated planning will be critical to ensuring a balanced Medium Term Financial Plan (MTFP).

## **EQUALITY AND DIVERSITY IMPLICATIONS**

17. None arising from this report.

## WORKFORCE ENGAGEMENT

- 18. The National Framework sets out that the production of an IRMP must reflect consultation with the workforce and representative bodies.
- 19. The National Framework is clear that 'effective' consultation is required at all review stages of the IRMP. What makes effective consultation is not prescribed and will depend upon the nature of what is being undertaken.
- 20. The Stakeholder engagement activities during the second research phase will seek broader views on the challenges and solutions in preparation for the public consultation. The public consultation will seek views on specific changes. There is not a set requirement for the duration for consulting on an IRMP. Expectations from previous exercises in Essex and elsewhere have led to a decision that ECFRS will utilise 12 weeks for the public consultation.

#### **LEGAL IMPLICATIONS**

- 21. The Fire and Rescue Framework for England (May 2018) states that each fire and rescue authority must produce an IRMP. Each plan must:
  - reflect up to date risk analyses including an assessment of all foreseeable fire and rescue related risks that could affect the area of the authority;
  - demonstrate how prevention, protection and response activities will best be used to prevent fires and other incidents and mitigate the impact of identified risks on its communities, through authorities working either individually or collectively, in a way that makes best use of available resources;

- outline required service delivery outcomes including the allocation of resources for the mitigation of risks;
- set out its management strategy and risk-based programme for enforcing the provisions of the Regulatory Reform (Fire Safety) Order 2005 in accordance with the principles of better regulation set out in the Statutory Code of Compliance for Regulators, and the Enforcement Concordat;
- cover at least a three-year time span and be reviewed and revised as often as it is necessary to ensure that the authority is able to deliver the requirements set out in this Framework;
- reflect effective consultation throughout its development and at all review stages with the community, its workforce and representative bodies and partners; and
- be easily accessible and available
- 22. A police, fire and crime commissioner (PFCC) must additionally produce a fire and rescue plan. The Government's expectation is that this plan should inform the IRMP which should in turn outline how the PFCC's priorities will be met.
- 23. The function of preparing and issuing the IRMP may be delegated to the Chief Fire Officer however, the plan must be approved by the PFCC as the fire and rescue authority.

#### **HEALTH AND SAFETY IMPLICATIONS**

24. None arising directly from this report.